

Committee: Directly to Council Committee Review: N/A

**Staff:** Craig Howard, Deputy Director

**Purpose:** To receive testimony – no vote expected

**Keywords:** 

AGENDA ITEM #7 December 7, 2021 **Public Hearing** 

#### **SUBJECT**

Supplemental Appropriation to the Fiscal Year 2022 Operating Budget, Montgomery County Government, Merit System Protection Board Grievances:

- Montgomery County Fire and Rescue Service, \$602,159 (Source of Funds: Undesignated Fire Fund Reserves)
- Montgomery County Sheriff's Office, \$223,757 (Source of Funds: General Fund Undesignated Reserves)
- Montgomery County Police Department, \$629,039 (Source of Funds: General Fund Undesignated Reserves

#### **EXPECTED ATTENDEES**

None

## **DESCRIPTION/ISSUE**

The County Council will hold a public hearing on a supplemental appropriation for \$1,451,955 to fund proposed settlement agreements with 83 employees related to COVID-19 hazard pay. The Council introduced this appropriation on November 30.

#### **SUMMARY OF KEY DISCUSSION POINTS**

- On July 29, 2021, the County Executive submitted an FY22 supplemental appropriation for \$825,916 to fund a proposed settlement of grievances filed by Fire and Rescue Service and Sherriff's Office management employees related to COVID-19 differential pay.
- On November 23, 2021, the County Executive submitted a revised FY22 supplemental appropriation totaling \$1,451,955 to fund a proposed settlement of grievances filed by Police Department management employees in addition to the previously submitted proposed settlements with MCFRS and Sherriff's Office management employees.
- When the County Executive agreed with employee organizations to provide COVID-19 pay in April 2020, it was not passed through to Fire and Rescue Management, Sherriff Management, or Police Management. It was also not passed through to other County Government Management Leadership Service (MLS) employees.
- 83 grievances were filed by Fire and Rescue Management, Sherriff Management, and Police Management employees over the fact that they did not receive the COVID pay, asserting that they were working under the same or similar conditions as their subordinates.
- The Office of Labor Relations denied the grievances, and the employees appealed to the Merit System Protection Board (MSPB).

- The Executive has reached proposed settlement agreements (©6-66) with the 83 employees to provide the COVID-19 back pay, totaling \$629,039 for Police employees \$602,159 for MCFRS employees, and \$223,757 for Sherriff's Office employees. These amounts reflect the same COVID-19 pay rates that were provided to other employees who received the COVID-19 pay and for the same timeframe (for work performed between March 29, 2020 to February 14, 2021).
- The settlement agreements are contingent on the Council's funding approval, and the parties have agreed to stay MSPB proceedings until the Council's funding decision. Other terms of the proposed settlements include:
  - The County will not pay any of the employee's attorney's fees.
  - If the Council does not approve funding for the proposed settlement, the employees may continue to pursue their appeal at the MSPB.
  - For the agreements with Fire and Rescue Service and Sheriff's Office employees, the employees agree to waive any claim that COVID-19 pay should be included in the calculation of retirement benefits.
  - The agreement with Police Department employees state that the parties "understand that this Agreement does not include any promise to include the settlement payments in the calculation of retirement benefits for any Appellant." However, the agreement notes that there has been a grievance filed by FOP Lodge 35 over the inclusion of COVID pay in the calculation of retirement benefits and that appellants would receive the same treatment for pay and retirement purposes as the FOP members receive based on the outcome of that grievance.
- On July 2, 2020, the County Executive sent a letter to the Federal Emergency Management Agency (FEMA) requesting FEMA reimbursement for COVID-19 pay (©67). As part of that letter, the Executive stated that COVID-19 pandemic triggered the emergency pay provisions of the County's Collective Bargaining Agreements (CBAs). Although these unrepresented employees are not covered by the emergency provisions in the CBA's, the Personnel Regulations (COMCOR 33.07.01.10-14) provide similar emergency pay provisions for unrepresented employees who must work during a declared general emergency.
- The statements in the July 2 letter differ from the position stated by the Executive Branch, the County Council, and the County Attorney that the emergency pay provisions were never triggered because the County Executive did not declare a general emergency.
- Council staff notes that if the Council does not approve funding for the settlement agreements
  and the grievances proceed to the MSPB or beyond to the courts, the statements in the July 2
  letter could make it more likely that the appellants would win the grievance. If the MSPB or a
  court ruled in favor of the appellants, the County could be required to pay a higher amount
  (double the hourly pay rate) to the employees then the COVID-19 pay rates agreed to as part of
  the settlements.
- The Council is tentatively scheduled to consider action on this supplemental appropriation request on December 14, 2021.

### **This report contains:**

Transmittal Memo from the County Executive (November 23, 2021)	©1-2
Draft supplemental appropriation resolution	©3-5
Proposed Settlement Agreement with Police Department Employees	©6-29
Proposed Settlement Agreement with Fire and Rescue Service Employees	©30-56
Proposed Settlement Agreement with Sheriff's Office Employees	©57-66
July 2, 2020 letter from the County Executive to FEMA	©67-69

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Marc Elrich
County Executive

#### MEMORANDUM

November 23, 2021

TO: Tom Hucker, President

County Council

FROM: Marc Elrich, County Executive Max &

SUBJECT: Revised Supplemental Appropriation #22-08 to the FY22 Operating Budget

Montgomery County Government

Merit System Protection Board Grievances

Montgomery County Fire and Rescue Service, \$602,159

Montgomery County Sheriff's Office, \$223,757 Montgomery County Police Department, \$626,039

I am recommending a supplemental appropriation to the FY22 Operating Budget of the Montgomery County Fire and Rescue Service, the Montgomery County Police Department, and the Montgomery County Sheriff's Office in the total amount of \$1,451,955 to address grievances at the Merit System Protection Board. This supplemental replaces the one transmitted on July 29, 2021.

This increase is needed to resolve 83 grievances at the Merit System Protection Board related to COVID pay; \$602,159 will support personnel costs for grievances filed by employees of the Montgomery County Fire and Rescue Service, \$626,039 will support personnel costs for grievances filed by employees of the Montgomery County Police Department, and \$223,757 will support personnel costs for grievances filed by employees of the Montgomery County Sheriff's Office.

I recommend that the County Council approve this supplemental appropriation in the amount of \$1,451,955 and specify the source of funds as Undesignated Fire Fund Reserves and General Fund Undesignated Reserves. This supplemental will reduce Undesignated Fire Fund Reserves by \$602,159 and General Fund Undesignated Reserves by \$849,796 and is consistent with the fund balance policy for tax supported reserves.

I appreciate your prompt consideration of this action.

#### ME:rs

Attachment: Supplemental Appropriation #22-08

MCFRS Settlement Agreement

Sheriff's Office Settlement Agreement

MCPD Settlement Agreement

Cc: Richard S. Madaleno, Chief Administrative Officer, Office of the County Executive

Jennifer R. Bryant, Director, Office of Management and Budget

Marc P. Hansen, County Attorney, Office of the County Attorney

Jennifer Harling, Chief Labor Relations Officer, Office of Labor Relations

Scott Goldstein, Chief, Fire and Rescue Service

Darren M. Popkin, Sheriff, Sheriff's Office

Marcus Jones, Chief, Montgomery County Police Department

Tiffany Ward, Director, Office of Racial Equity and Social Justice

Resolution No:	
Introduced:	
Adopted:	

# COUNTY COUNCIL FOR MONTGOMERY COUNTY, MARYLAND

By: Council President at the Request of the County Executive

SUBJECT: Revised Supplemental Appropriation #22-08 to the FY22 Operating Budget

Montgomery County Government

Merit System Protection Board Grievances

Montgomery County Fire and Rescue Service, \$602,159

Montgomery County Sheriff's Office, \$223,757 Montgomery County Police Department, \$626,039

#### **Background**

- 1. Section 307 of the Montgomery County Charter provides that any supplemental appropriation shall be recommended by the County Executive who shall specify the source of funds to finance it. The Council shall hold a public hearing on each proposed supplemental appropriation after at least one week's notice. A supplemental appropriation that would comply with, avail the County of, or put into effect a grant or a Federal, State or County law or regulation, or one that is approved after January 1 of any fiscal year, requires an affirmative vote of five Councilmembers. A supplemental appropriation for any other purpose that is approved before January 1 of any fiscal year requires an affirmative vote of six Councilmembers. The Council may, in a single action, approve more than one supplemental appropriation. The Executive may disapprove or reduce a supplemental appropriation, and the Council may reapprove the appropriation, as if it were an item in the annual budget.
- 2. The County Executive has requested the following FY22 Operating Budget appropriation increases:

	Personnel Services	Operating Expenses	<u>Total</u>	Source of Funds
Montgomery County Fire and Rescue Service	\$602,159	\$0	\$602,159	Undesignated Fire Fund Reserves
Montgomery County Sheriff's Office	\$223,757	\$0	\$223,757	General Fund Undesignated Reserves

**Revised** Supplemental Appropriation #22-08 Page Two

Montgomery County	\$626,039	\$0	\$626,039	General Fund
Police Department				Undesignated
				Reserves

- 3. This increase is needed to resolve 83 grievances at the Merit System Protection Board related to COVID pay; \$602,159 will support personnel costs for grievances filed by employees of the Montgomery County Fire and Rescue Service, \$626,039 will support personnel costs for grievances filed by employees of the Montgomery County Police Department, and \$223,757 will support personnel costs for grievances filed by employees of the Montgomery County Sheriff's Office.
- 4. The County Executive recommends a supplemental appropriation to the FY22 Operating Budget in the amount of \$1,451,955 for Merit System Protection Board Grievances and specifies that the source of funds will be Undesignated Fire Fund Reserves and General Fund Undesignated Reserves.
- 5. Notice of public hearing was given, and a public hearing was held.

#### **Action**

The County Council for Montgomery County, Maryland, approves the following action:

A supplemental appropriation to the FY22 Operating Budget of the Montgomery County Fire and Rescue Service, the Montgomery County Police Department, and the Montgomery County Sheriff's Office is approved as follows:

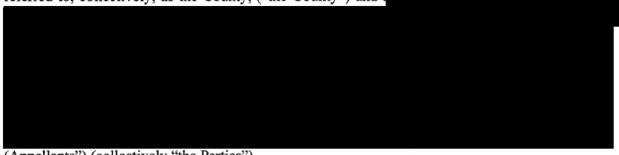
	Personnel Services	Operating Expenses	<u>Total</u>	Source of Funds
Montgomery County Fire and Rescue Service	\$602,159	\$0	\$602,159	Undesignated Fire Fund Reserves
Montgomery County Sheriff's Office	\$223,757	\$0	\$223,757	General Fund Undesignated Reserves
Montgomery County Police Department	\$626,039	\$0	\$626,039	General Fund Undesignated Reserves

This is a correct copy of Council action.

Selena Mendy Singleton, Esq. Clerk of the Council

#### SETTLEMENT AGREEMENT AND RELEASE

THIS SETTLEMENT AGREEMENT AND RELEASE ("the Agreement") is made this \_22nd\_\_ day of November, by and between Montgomery County, Maryland and all its officers, agents, and employees of Montgomery County Government, jointly and severally, who will be referred to, collectively, as the County, ("the County") and .



(Appellants") (collectively "the Parties").

#### Background

On March 5, 2020, Maryland Governor Larry Hogan declared a State of Emergency and Catastrophic Health Emergency in response to the COVID-19 pandemic crisis. The Governor's declaration has been renewed multiple times and remains in place to this day. The County Executive, however, has never declared a state of emergency.

On April 3, 2020, the County entered into agreements with the three employee representative organizations, providing for hazard compensation retroactive to March 29, 2020 for bargaining unit members for the duration of the COVID-19 pandemic. The agreements with FOP Lodge 35 and IAFF Local 1664 provide that all hours worked will be compensated at the rate of \$10 per hour. The agreement with MCGEO includes two rates - \$3 per hour for back office work (i.e., work that does not involve direct contact with the public) and \$10 per hour for front facing work (i.e., work that requires public interaction that cannot be safely socially distanced). The County and the three employee representative organizations agreed to end this differential pay on February 14, 2021.

The County passed the corresponding COVID-19 pandemic pay through to some unrepresented employees, but not police management, such as Appellants. Appellants filed grievances indicating they were entitled to emergency pay, at a rate of double their regular hourly rate, but indicated they were willing to accept the same differential the Unions received in lieu of emergency pay. The grievances were denied. Appellants then appealed to the Merit System Protection Board, which consolidated their appeals.

Terms of the Agreement

The Parties now find it in their mutual interest to settle this matter as follows:

1) The County agrees to pay Appellants back pay in the form of a ten-dollar (\$10) differential for all regular front-facing hours worked between the dates of March 29, 2020 and February 14, 2021. Said payment is subject to withholdings and/or deductions for all applicable taxes. Hours have been calculated based on Appellants' MCTime entries. On October 19, 2021,

the County provided Appellants with an accounting of their hours worked from MCTime, which Appellants have reviewed. Appellants have reported telework hours not recorded in MCTime, to the best of their ability. Telework hours do not count towards the back pay differential. Additionally, payment under this Agreement is not intended to constitute a double payment, and to the extent any Appellant already received the \$10 differential for hours worked onsite between March 29, 2020 and February 14, 2021, either as the result of a pass through, membership in FOP Lodge 35, or otherwise, they will not receive an additional \$10 differential under this Agreement for those hours for which the Appellant has already received the \$10 differential. The attached and incorporated table titled "Attachment A" sets forth the total "Regular" hours for which each Appellant is to be paid \$10 differential pay, as well as the gross amounts to be paid for such hours, based on the methodology described in this Paragraph.

- The County agrees to pay Appellants back pay in the form of an additional fifteendollar (\$15) differential for all front-facing overtime hours worked between the dates of March 29, 2020 and February 14, 2021. Said payment is subject to withholdings and/or deductions for all applicable taxes. On, October 19, 2021 the County provided Appellants with an accounting of their overtime hours worked from MCTime. Appellants reviewed those hours and reported any overtime telework hours not recorded in MCTime, to the best of their ability. Overtime telework hours do not count towards the back pay differential. Additionally, payment under this Agreement is not intended to constitute a double payment, and to the extent any Appellant already received the \$15 differential for overtime hours worked onsite between March 29, 2020 and February 14, 2021, either as the result of a pass through, membership in FOP Lodge 35, or otherwise, they will not receive an additional \$15 differential for those same hours under this Agreement. Further, the overtime rate described herein applies only to this Agreement and does not mean that overtime will be paid at that rate in the future. The attached and incorporated table titled "Attachment A" sets forth the total "Overtime" hours for which each Appellant is to be paid \$15 differential pay, as well as the gross amounts to be paid for such hours, based on the methodology described in this Paragraph.
- 3) The Office of Management and Budget, in conjunction with Montgomery County Police Department, has reviewed and verified Appellant's hours. The total gross amount to be paid by the County pursuant to this Agreement is based upon the hours set forth in Attachment A and shall be \$581,550.80.
- 4) The Parties understand that this Agreement does not presently include any promise by the County to include the settlement payments in the calculation of retirement benefits for any Appellant. However, the Parties acknowledge that there is currently an ongoing contract grievance filed by Fraternal Order of Police, Lodge 35 ("FOP") against the County over the issue of whether COVID pay may be included in the calculation of retirement benefits. While Appellants are not members of the FOP, the Parties agree that upon resolution of the aforementioned FOP grievance, Appellants shall receive the same outcome and treatment for pay and retirement purposes as the FOP members receive.
- 5) The Parties agree Appellants will not receive any compensatory time as part of this Agreement.

- 6) The Parties agree that the County will not pay Appellants' attorneys' fees as part of this Agreement and the Parties will bear their own attorneys' fees.
- 7) The Parties agree the terms of this Agreement do not constitute a precedent or practice.
- 8) Appellants understand that this Agreement is subject to funding approval by the County Council. The County shall submit this Agreement for funding to the County Council, on or before November 30, 2021. The County agrees to provide Appellants' counsel with at least three days' notice of the date on which the County will submit this Agreement to the Council and of the public hearing date for funding approval. The County, including its officers, representatives, and agents, will support the supplemental appropriations request to fund this Agreement, as it does all supplemental appropriations requests it submits to the County Council.
- 9) The Parties agree to stay MSPB proceedings in Appellants' consolidated appeal until such time as the County Council renders a funding decision, as described in Paragraph 8 of this Agreement.
- and Release, collectively, constitute a full and complete settlement of all claims which they might have for emergency pay, differential pay, compensatory time, and/or attorneys' fees due to the COVID-19 pandemic and arising out of their County employment prior to the date of this Agreement and Release. Appellants further agree that if the County Council approves funding of this Agreement in its entirety, then they will consent to dismissal of their pending consolidated appeal and further waive any right they might have to pursue any claim, grievance, or action against the County relating to emergency pay, differential pay, and/or compensatory leave arising prior to the date of this Agreement and due to the COVID-19 pandemic in any administrative forum, the Merit System Protection Board, state court or federal court.
- 11) Within thirty (30) calendar days of the County Council's approval of this Agreement, the County will provide payment of the net amount of the Appellants' backpay to each Appellant via payroll direct deposit, with an accounting of the amounts withheld and/or deducted, as described in paragraphs 1 and 2, from each Appellant's back pay (e.g., by submitting a paystub for each Appellant).
- 12) The County agrees that if the County Council does not approve funding of this Agreement in its entirety, then it will consent to a lifting of the stay and Appellants may continue to pursue their consolidated appeal at the Merit System Protection Board.
- 13) The Parties agree that in the event the Agreement is not funded in its entirety, then this Agreement is null and void and further, will not be construed to waive any claims or defenses the Parties may have.
- 14) Appellants agree that they are represented by counsel of their choosing. Further, they represent they are satisfied with the representation they have received. Further, they represent they have read this Agreement and understand the provisions herein and are not relying on any

promises or other representations not set forth above as inducement to enter the Agreement, and that they are voluntarily entering into the Agreement.

15) The Parties agree that this Agreement may be signed in counterparts and/or via Docusign.

[SIGNATURE PAGE FOLLOWS]

## **Execution of the Agreement**

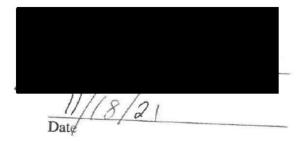
The Agreement is fully executed upon the signature of the Deputy Chief Administrative Officer on behalf of the Chief Administrative Officer and Montgomery County and by <u>all</u> Appellants, on their own behalf.

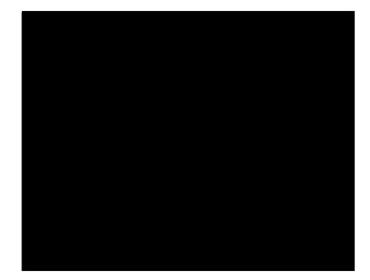
Appellants, on their own behalf.	
For Appellants:	For Montgomery County, Maryland:
	Fariba Kassiri Richard 5. Madalen o Deputy Chief Administrative Officer On behalf of Rich Madaleno, Chief Administrative Officer  11/25/2
	Approved as to form and legality:
	Justin T. Nunley Associate County Attorney  11/22/2021  Date

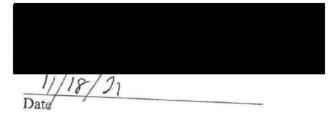
## **Execution of the Agreement**

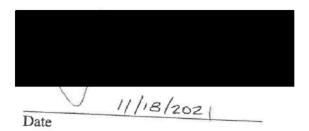
The Agreement is fully executed upon the signature of the Deputy Chief Administrative Officer on behalf of the Chief Administrative Officer and Montgomery County and by all Appellants, on their own behalf.

For Appellants:	For Montgomery County, Maryland:
_1//19/21	Fariba Kassiri Deputy Chief Administrative Officer On behalf of Rich Madaleno, Chief Administrative Officer
Date	Date
11/19/21 Date	Approved as to form and legality:
	Justin T. Nunley Associate County Attorney
Date 2021	Date
Date	
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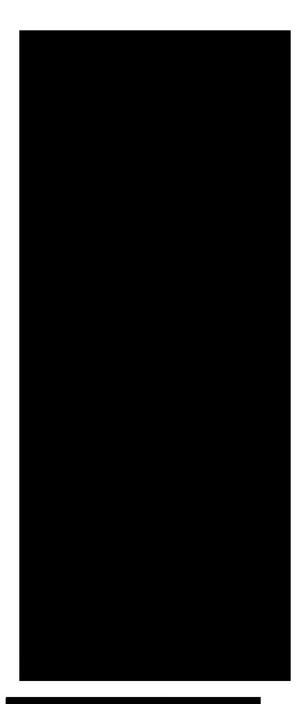








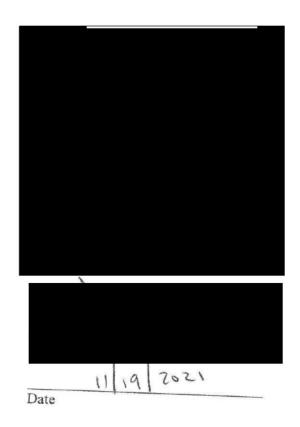
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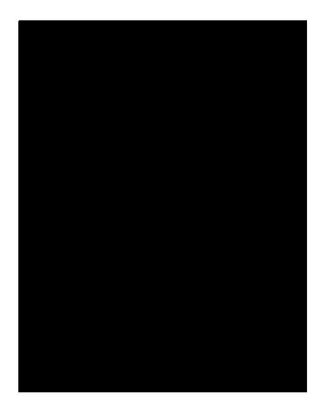


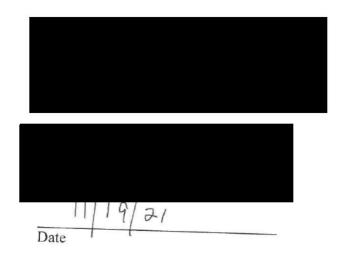
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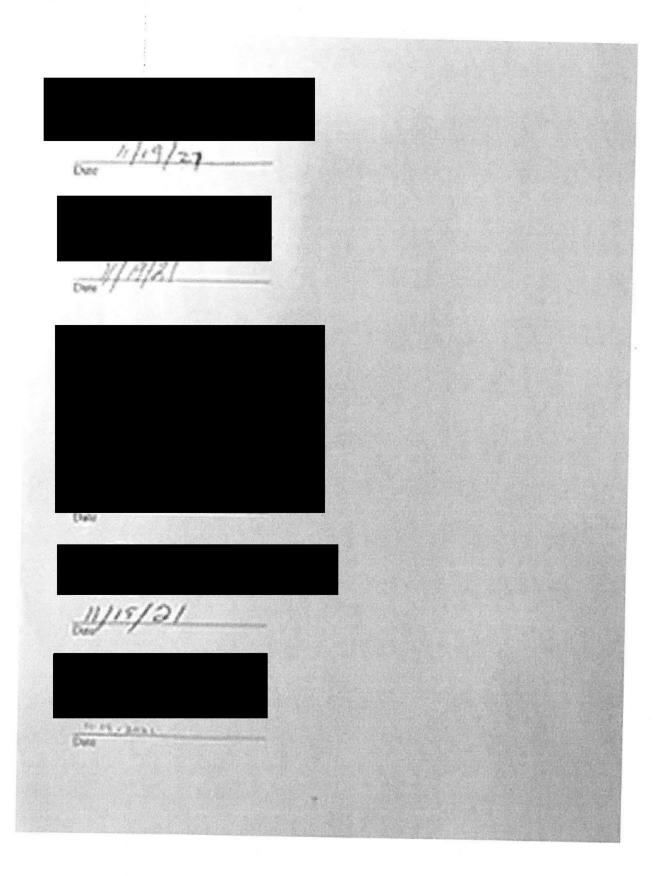
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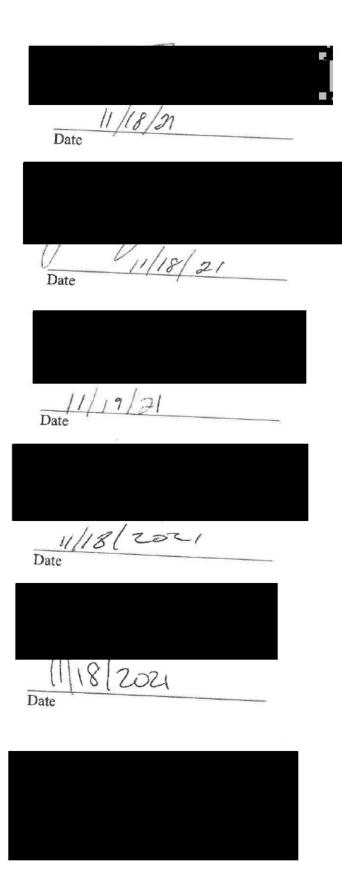
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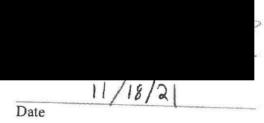


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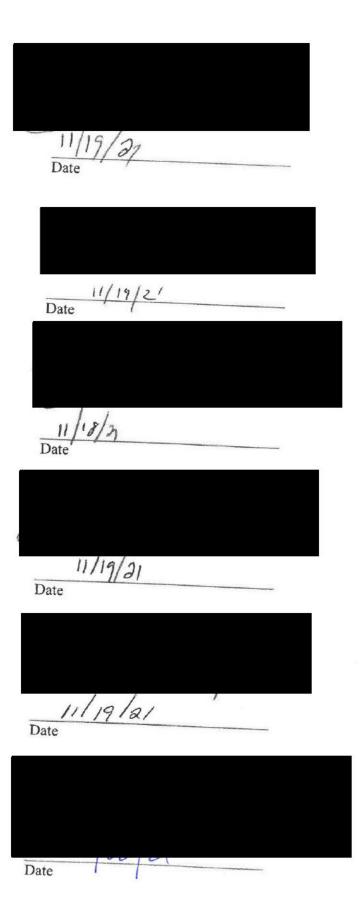


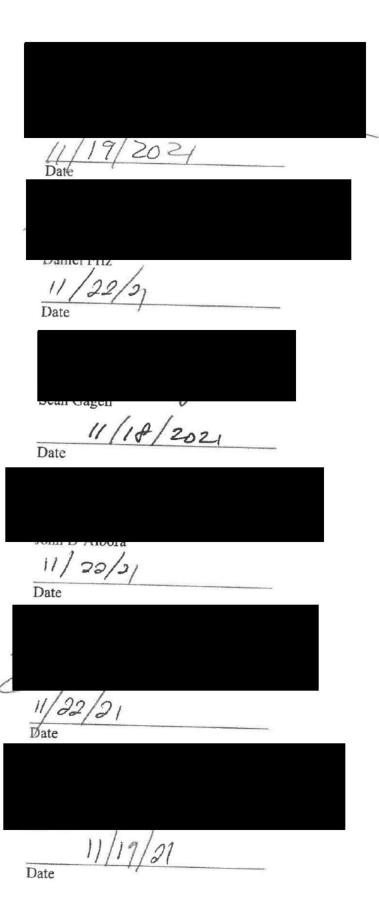






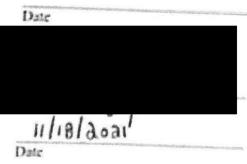
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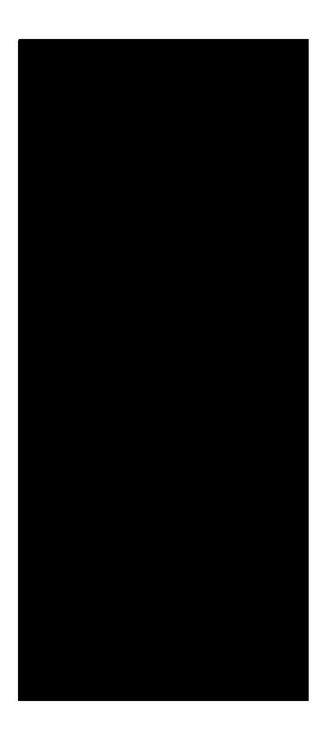


Date 11/19/21 Date Lorraine Dommel 11/19/21 Date 11/19/21 Date

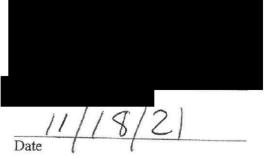










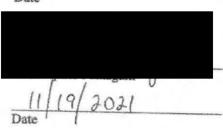




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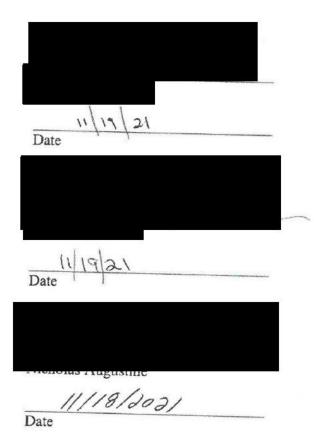
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Approved as to form and legality:

Thomas DeGonia, Esq., Counsel for Appellants

Date





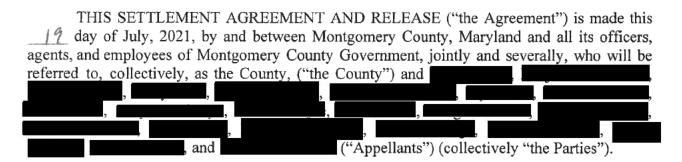
Approved as to form and legality:

Thomas DeGonia, Esq., Counsel for Appellants

Date | 11 22 | 202 |

Name	Regular Hours Lt. and Above (non-telework)	Overtime Hours Lt. and Above (non-telework) (includes OT hours resulting in comp. leave earned)
	126	18.5
	1700	
(	1087.5	
	1732	
1	1458.5	
I	1550	
H	971.5	5.5
1	1563	
E	934.75	
L	386.75	
	1356	
E	993	
<i>I</i>	983.5	
<u>\</u>	1647.75	165.75
	1156.5	
F	1245	214.5
E	1376	
J.	962.5	
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<i>l</i>	1034.25	
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And the second s		
Total Hours	50625.68	5019 6

#### SETTLEMENT AGREEMENT AND RELEASE



#### Background

On March 5, 2020, Maryland Governor Larry Hogan declared a State of Emergency and Catastrophic Health Emergency in response to the COVID-19 pandemic crisis. The Governor's declaration has been renewed multiple times and remains in place to this day. The County Executive, however, has never declared a state of emergency.

On April 3, 2020, the County entered into agreements with the three employee representative organizations, providing for hazard compensation retroactive to March 29, 2020 for bargaining unit members for the duration of the COVID-19 pandemic. The agreements with FOP Lodge 35 and IAFF Local 1664 provide that all hours worked will be compensated at the rate of \$10 per hour. The County and the three employee representative organizations agreed to end this differential pay on February 14, 2021.

The County passed the corresponding COVID-19 pandemic pay through to some unrepresented employees, but not Fire & Rescue Management, such as Appellants. Appellants filed grievances over the fact they did not receive the \$10 per hour rate, asserting they were working under the same or similar conditions as their subordinates. Those grievances were denied. Appellants then appealed to the Merit System Protection Board, which consolidated their appeals.

#### Terms of the Agreement

The Parties now find it in their mutual interest to settle this matter as follows:

1) The County agrees to pay Appellants back pay in the form of a ten-dollar (\$10) differential for all regular hours worked onsite between the dates of March 29, 2020 and February 14, 2021. Said payment is subject to withholdings and/or deductions for all applicable taxes. Hours have been calculated based on Appellants' MCTime entries. On May 28, 2021, the County provided Appellants with an accounting of their hours worked from MCTime, which Appellants have reviewed. Appellants have reported telework hours not recorded in MCTime, to the best of their ability. Telework hours do not count towards the back pay differential. Additionally, payment under this Agreement is not intended to constitute a double payment, and to the extent any Appellant already received the \$10 differential for hours worked onsite between March 29, 2020 and February 14, 2021, either as the result of a pass through, membership in IAFF, or otherwise, they will not receive an additional \$10 differential under this Agreement for those hours for which

the Appellant has already received the \$10 differential. The attached and incorporated table titled "Attachment A" sets forth the total "Regular" hours for which each Appellant is to be paid \$10 differential pay, as well as the gross amounts to be paid for such hours, based on the methodology described in this Paragraph.

- The County agrees to pay Appellants back pay in the form of an additional fifteendollar (\$15) differential for all overtime hours worked on-site between the dates of March 29, 2020 and February 14, 2021. Said payment is subject to withholdings and/or deductions for all applicable taxes. On May 28, 2021, the County provided Appellants with an accounting of their overtime hours worked from MCTime. Appellants reviewed those hours and reported any overtime telework hours not recorded in MCTime, to the best of their ability. Overtime telework hours do not count towards the back pay differential. Additionally, payment under this Agreement is not intended to constitute a double payment, and to the extent any Appellant already received the \$15 differential for overtime hours worked onsite between March 29, 2020 and February 14, 2021, either as the result of a pass through, membership in IAFF, or otherwise, they will not receive an additional \$15 differential for those same hours under this Agreement. Further, the overtime rate described herein applies only to this Agreement and does not mean that overtime will be paid at that rate in the future. The attached and incorporated table titled "Attachment A" sets forth the total "Overtime" hours for which each Appellant is to be paid \$15 differential pay, as well as the gross amounts to be paid for such hours, based on the methodology described in this Paragraph. For purposes of this paragraph, Overtime hours include Overtime earned as Comp Time.
- 3) The Office of Management and Budget, in conjunction with Montgomery County Fire & Rescue Service, has reviewed and verified Appellant's hours. The total gross amount to be paid by the County pursuant to this Agreement, as set forth in Attachment A, shall be \$545,797.50.
- 4) The Parties understand that this Agreement does not include any promise by the County to include the settlement payments in the calculation of retirement benefits for any Appellant. Further, Appellants agree they will not file any future grievance, appeal, or claim against the County asserting that payments under this agreement should or must be included in the calculation of retirement benefits for any Appellant.
- 5) The Parties agree Appellants will not receive any compensatory time as part of this Agreement.
- 6) The Parties agree that the County will not pay Appellants' attorneys' fees as part of this Agreement and the Parties will bear their own attorneys' fees.
- 7) The Parties agree the terms of this Agreement do not constitute a precedent or practice.
- Appellants understand that this Agreement is subject to funding approval by the County Council. The County shall submit this Agreement for funding to the County Council, on or before July 30, 2021. The County agrees to provide Appellants' counsel with at least three days' notice of the date on which the County will submit this Agreement to the Council and of the public hearing date for funding approval. The County, including its officers, representatives, and agents,

will support the supplemental appropriations request to fund this Agreement, as it does all supplemental appropriations requests it submits to the County Council.

- 9) The Parties agree to stay MSPB proceedings in Appellants' consolidated appeal until such time as the County Council renders a funding decision, as described in Paragraph 8 of this Agreement.
- Appellants agree that if the County Council approves funding, then this Agreement and Release, collectively, constitute a full and complete settlement of all claims which they might have for emergency pay, differential pay, compensatory time, and/or attorneys' fees due to the COVID-19 pandemic and arising out of their County employment prior to the date of this Agreement and Release. Appellants further agree that if the County Council approves funding of this Agreement in its entirety, then they will consent to dismissal of their pending consolidated appeal and further waive any right they might have to pursue any claim, grievance, or action against the County relating to emergency pay, differential pay, and/or compensatory leave arising prior to the date of this Agreement and due to the COVID-19 pandemic in any administrative forum, the Merit System Protection Board, state court or federal court.
- Agreement, the County will provide payment of the net amount of the Appellants' backpay by check or electronic transfer to McGillivary Steele Elkin LLP at 1101 Vermont Avenue, N.W., Suite 1000, Washington, D.C. 20005, made payable to McGillivary Steele Elkin LLP. At that time, the County will also provide McGillivary Steele Elkin LLP with an accounting of the amounts withheld and/or deducted, as described in paragraphs 1 and 2, from each Appellant's back pay (e.g., by submitting a paystub for each Appellant or a spreadsheet compiling the information usually contained in a paystub for all Appellants). McGillivary Steele Elkin LLP will distribute to each Appellant his/her net back pay.
- 12) The County agrees that if the County Council does not approve funding of this Agreement in its entirety, then it will consent to a lifting of the stay and Appellants may continue to pursue their consolidated appeal at the Merit System Protection Board.
- 13) The Parties agree that in the event the Agreement is not funded in its entirety, then this Agreement is null and void and further, will not be construed to waive any claims or defenses the Parties may have.
- 14) Appellants agree that they are represented by counsel of their choosing. Further, they represent they are satisfied with the representation they have received. Further, they represent they have read this Agreement and understand the provisions herein and are not relying on any promises or other representations not set forth above as inducement to enter the Agreement, and that they are voluntarily entering into the Agreement.
- 15) The Parties agree that this Agreement may be signed in counterparts and/or via Docusign.

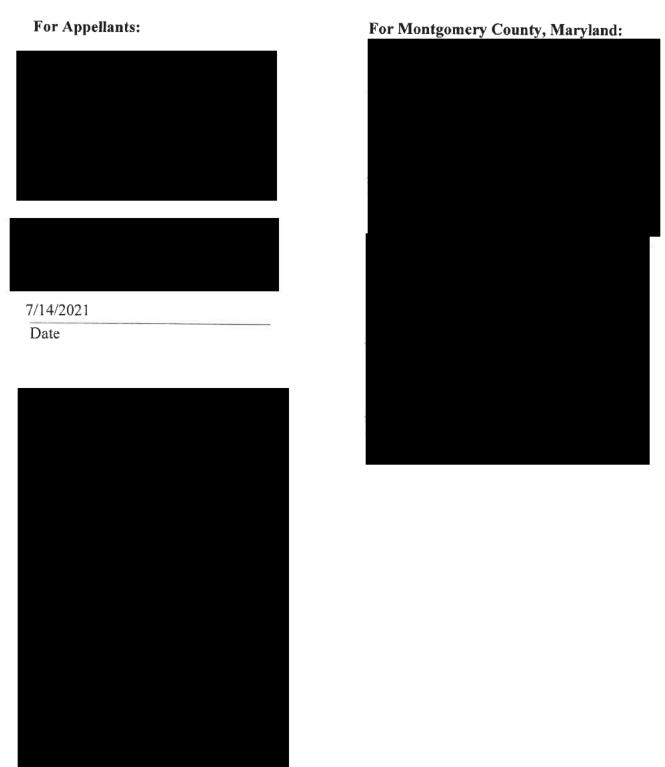
## [SIGNATURE PAGE FOLLOWS]

## Execution of the Agreement

The Agreement is fully executed upon the signature of the Deputy Chief Administrative Officer on behalf of the Chief Administrative Officer and Montgomery County and by <u>all</u> twenty-two Appellants, on their own behalf.

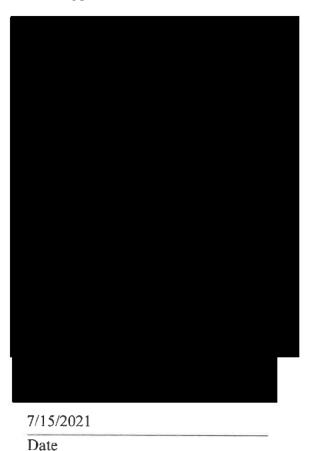
siri ef Administrative Officer Rich Madaleno, Chief Administrativ
s to form and legality:
7. Nunley unley County Attorney
t

The Agreement is fully executed upon the signature of the Deputy Chief Administrative Officer on behalf of the Chief Administrative Officer and Montgomery County and by <u>all</u> twenty-two Appellants, on their own behalf.

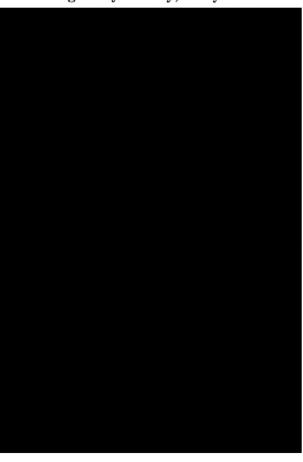


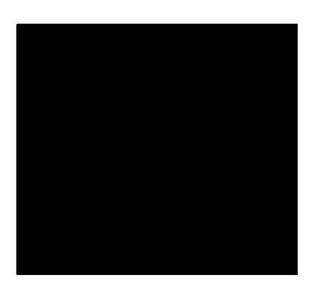
The Agreement is fully executed upon the signature of the Deputy Chief Administrative Officer on behalf of the Chief Administrative Officer and Montgomery County and by <u>all</u> twenty-two Appellants, on their own behalf.

# For Appellants:



For Montgomery County, Maryland:

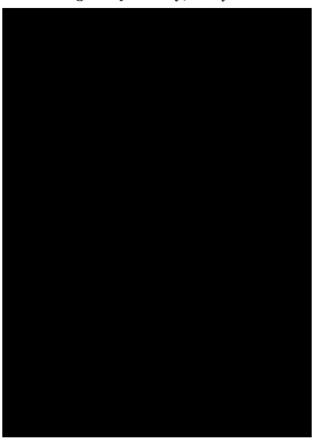




The Agreement is fully executed upon the signature of the Deputy Chief Administrative Officer on behalf of the Chief Administrative Officer and Montgomery County and by <u>all</u> twenty-two Appellants, on their own behalf.

# For Appellants: 7/14/2021

For Montgomery County, Maryland:



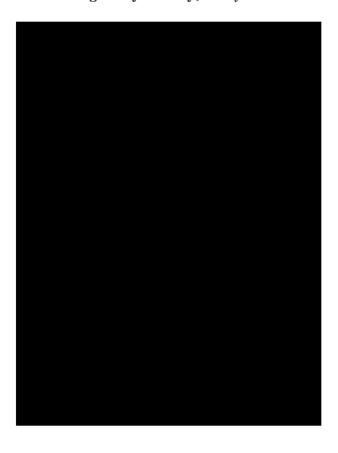


The Agreement is fully executed upon the signature of the Deputy Chief Administrative Officer on behalf of the Chief Administrative Officer and Montgomery County and by <u>all</u> twenty-two Appellants, on their own behalf.

# For Appellants:



# For Montgomery County, Maryland:

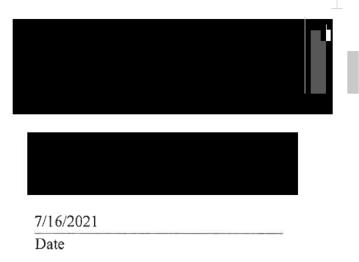


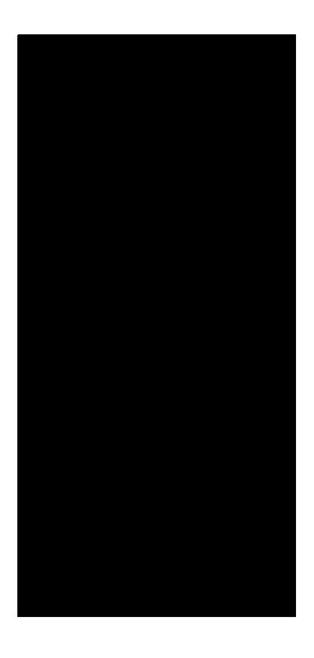
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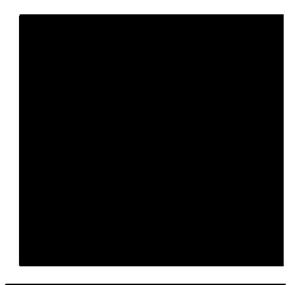


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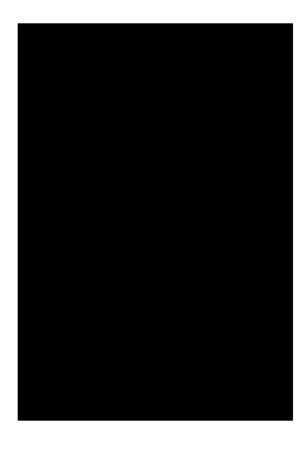


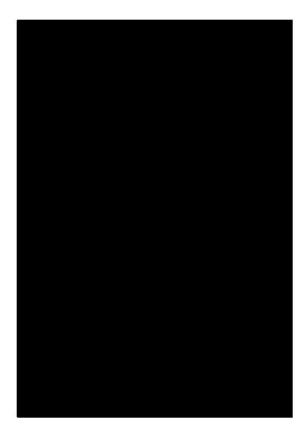


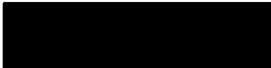




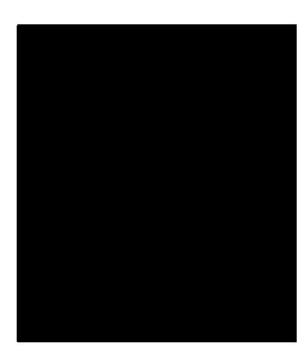
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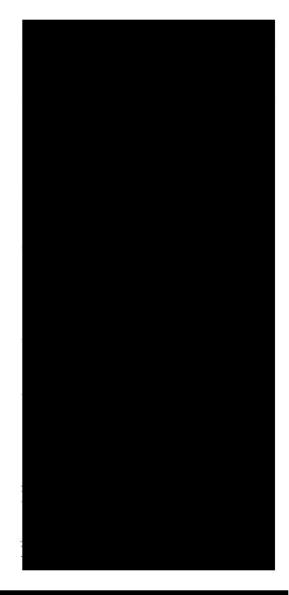


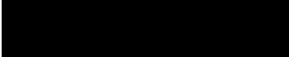




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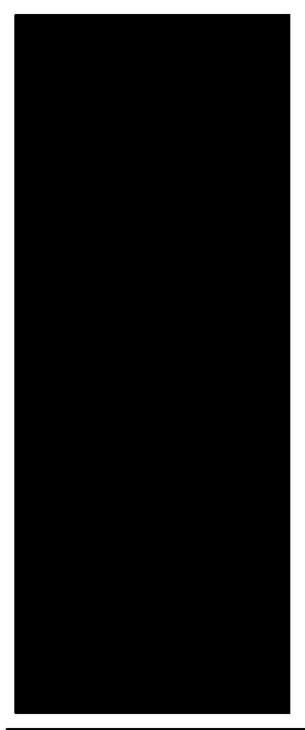


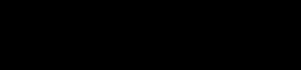




7/14/2021 Date



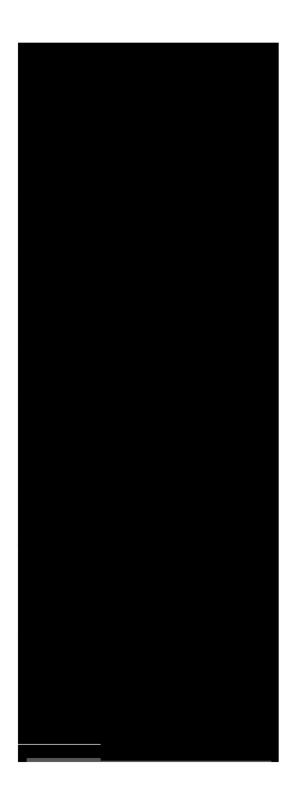




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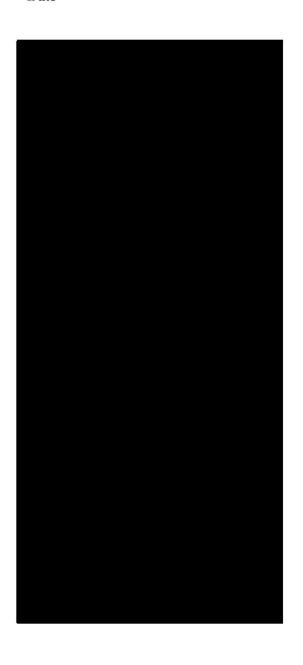


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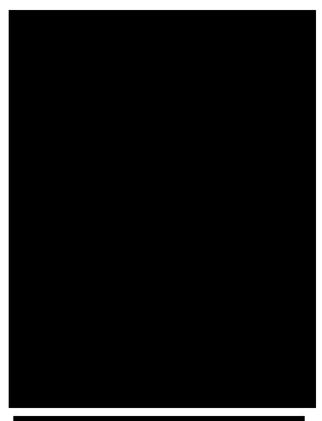
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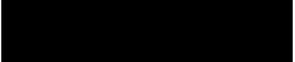




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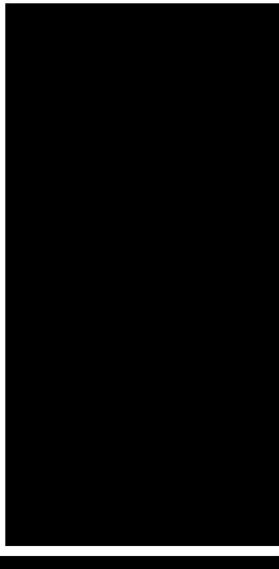


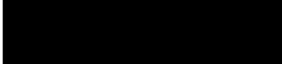




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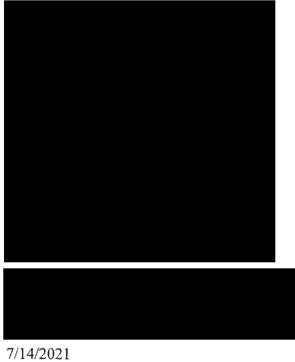


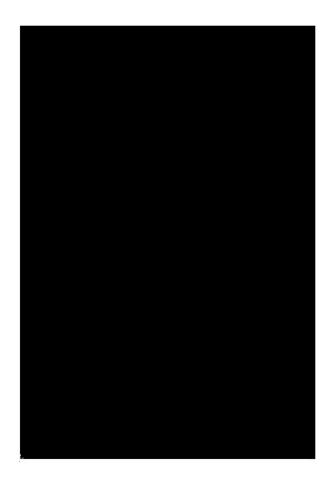


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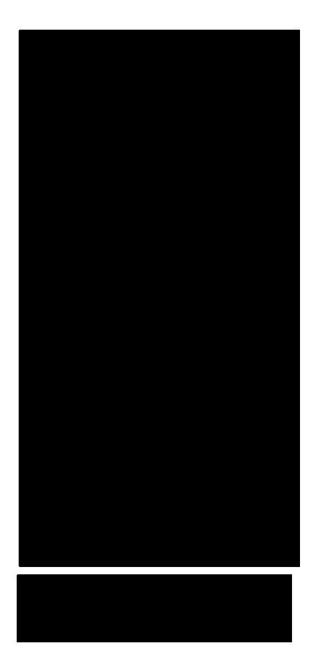




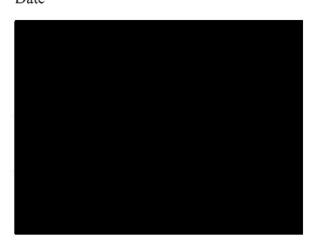


7/14/2021





7/14/2021





Approved as to form and legality:

John Stewart, Esq., Counsel for Appellants

7/16/2021

### **ATTACHMENT A**

Appellant	Time Code	Reg Hrs	OT Hrs	COVID19 Premium Pay Due
	MCG Comp Lv 1_0x		48	\$ 720.00
35	MCG OT GD 25 Above		755.5	. ,
	MCG Regular Pay	1759		\$ 17,590.00
	MCG Comp Lv 1_0x		3	\$ 45.00
	MCG COVID19 Diff Front Face			\$ (100.00)
	MCG OT GD 25 Above	1007.5	601	
	MCG Regular Pay	1807.5		\$ 18,075.00
9	MCG Comp Lv 1_0x		40	
	MCG OT GD 25 Above	1675 75	435.5	
	MCG Regular Pay	1675.75		\$ 16,757.50
	MCG OT GD 25 Above	1906	394.5	
	MCG Regular Pay	1896		\$ 18,960.00
y and the second	MCG Comp Lv 1_0x		10	
	MCG OT GD 25 Above	1699	725	
	MCG Regular Pay MCG COVID19 Diff OT Front	1033		\$ 16,990.00
			1206.75	\$ 71.25
	MCG OT GD 25 Above	1950	1286.75	\$ 19,301.25 \$ 19,500.00
	MCG Regular Pay MCG OT GD 25 Above	1330	25.5	
<u>.</u>	MCG OT GD 25 Above	1770	25.5	\$ 382.50 \$ 17,700.00
	MCG Comp Lv 1_0x	1770	10.5	
	MCG OT GD 25 Above		469.25	,
	MCG Regular Pay	1783	403.23	\$ 17,830.00
	MCG Comp Lv 1_0x		176	
	MCG OT GD 25 Above		1200.25	
	MCG Regular Pay	1582	1200.25	\$ 15,820.00
(P	MCG OT GD 25 Above		330	
	MCG Regular Pay	1776	330	\$ 17,760.00
	MCG Comp Lv 1_0x		86	
\	MCG OT GD 25 Above			\$ 16,725.00
	MCG Regular Pay	1772		\$ 17,720.00
	MCG Comp Lv 1_0x		51.5	
ś.	MCG OT GD 25 Above		246.9	
	MCG Regular Pay	1646.15		\$ 16,461.50
	MCG OT GD 25 Above		450.5	\$ 6,757.50
	MCG Regular Pay	876.5		\$ 8,765.00
	MCG OT GD 25 Above		229	\$ 3,435.00
· · · · · · · · · · · · · · · · · · ·	MCG Regular Pay	1627.5		\$ 16,275.00
	MCG OT GD 25 Above		422	\$ 6,330.00
	MCG Regular Pay	1740		\$ 17,400.00
	MCG OT GD 25 Above		541.75	\$ 8,126.25
	MCG Regular Pay	1922		\$ 19,220.00
	MCG OT GD 25 Above		170	\$ 2,550.00
	MCG Regular Pay	1645		\$ 16,450.00
	MCG COVID19 Diff Front Face			\$ (642.50)
	MCG OT GD 25 Above		700	\$ 10,500.00
	MCG Regular Pay	1592		\$ 15,920.00
	MCG OT GD 25 Above		334	
	MCG Regular Pay	1938		\$ 19,380.00
	MCG Comp Lv 1_0x		10.25	\$ 153.75
	MCG COVID19 Diff Front Face		:	\$ (240.00)
	MCG OT GD 25 Above	4555	692.25	10,383.75
	MCG Regular Pay	1835		18,350.00
	MCG OT GD 25 Above		115	
	MCG Regular Pay	1546		15,460.00
24	MCG OT GD 25 Above	200	686.75	
	MCG Regular Pay	290	12261 67	2,900.00
	Totals	36128.4	12361.65	545,797.50

### SETTLEMENT AGREEMENT AND RELEASE

THIS SETTLEMENT AGREEMENT AND RELEASE ("the Agreement") is made this day of July, 2021, by and between Montgomery County, Maryland and all its officers, agents, and employees of Montgomery County Government, jointly and severally, who will be referred to, collectively, as the County, ("the County") and ("Appellant") (collectively "the Parties").

### Background

On March 5, 2020, Maryland Governor Larry Hogan declared a State of Emergency and Catastrophic Health Emergency in response to the COVID-19 pandemic crisis. The Governor's declaration has been renewed multiple times and remains in place to this day. The County Executive, however, has never declared a state of emergency.

On April 3, 2020, the County entered into agreements with the three employee representative organizations, providing for hazard compensation retroactive to March 29, 2020 for bargaining unit members for the duration of the COVID-19 pandemic. The agreements with FOP Lodge 35 and IAFF Local 1664 provide that all hours worked will be compensated at the rate of \$10 per hour. The County and the three employee representative organizations agreed to end this differential pay on February 14, 2021.

The County passed the corresponding COVID-19 pandemic pay through to some unrepresented employees, but not Fire & Rescue Management, such as Appellant. Appellant filed a grievance over the fact he did not receive the \$10 per hour rate, asserting he was working under the same or similar conditions as his subordinates. That grievance was denied. Appellant then appealed to the Merit System Protection Board.

### Terms of the Agreement

The Parties now find it in their mutual interest to settle this matter as follows:

differential for all regular hours worked onsite between the dates of March 29, 2020 and February 14, 2021. Said payment is subject to withholdings and/or deductions for all applicable taxes. Hours have been calculated based on Appellant's MCTime entries. The County provided Appellant with an accounting of his hours worked from MCTime, which Appellant has reviewed. Appellant has reported telework hours not recorded in MCTime, to the best of his ability. Telework hours do not count towards the back pay differential. Additionally, payment under this Agreement is not intended to constitute a double payment, and to the extent Appellant already received the \$10 differential for hours worked onsite between March 29, 2020 and February 14, 2021, either as the result of a pass through, membership in IAFF, or otherwise, he will not receive an additional \$10 differential under this Agreement for those hours for which the Appellant has already received the \$10 differential. The agreed number of "Regular" hours for which each Appellant is to be paid \$10 differential pay is 850 hours.

- 2) The County agrees to pay Appellant back pay in the form of an additional fifteen-dollar (\$15) differential for all overtime hours worked on-site between the dates of March 29, 2020 and February 14, 2021. Said payment is subject to withholdings and/or deductions for all applicable taxes. The County provided Appellant with an accounting of his overtime hours worked from MCTime. Appellant reviewed those hours and reported any overtime telework hours not recorded in MCTime, to the best of his ability. Overtime telework hours do not count towards the back pay differential. Additionally, payment under this Agreement is not intended to constitute a double payment, and to the extent Appellant already received the \$15 differential for overtime hours worked onsite between March 29, 2020 and February 14, 2021, either as the result of a pass through, membership in IAFF, or otherwise, he will not receive an additional \$15 differential for those same hours under this Agreement. Further, the overtime rate described herein applies only to this Agreement and does not mean that overtime will be paid at that rate in the future. The agreed number of overtime hours for which each Appellant is to be paid \$15 differential pay is 338 hours.
- 3) The Office of Management and Budget, in conjunction with Montgomery County Fire & Rescue Service, has reviewed and verified Appellant's hours. The total gross amount to be paid by the County pursuant to this Agreement, based on the hours set forth in paragraphs 1 and 2 above, shall be \$13,570.
- 4) The Parties understand that this Agreement does not include any promise by the County to include the settlement payments in the calculation of retirement benefits for Appellant. Further, Appellant agrees he will not file any future grievance, appeal, or claim against the County asserting that payments under this agreement should or must be included in the calculation of retirement benefits for Appellant.
- 5) The Parties agree Appellant will not receive any compensatory time as part of this Agreement.
- 6) Appellant is presently representing himself. Nonetheless, the Parties agree that the County will not pay Appellant's attorneys' fees as part of this Agreement and the Parties will bear their own attorneys' fees.
- 7) The Parties agree the terms of this Agreement do not constitute a precedent or practice.
- Appellant understands that this Agreement is subject to funding approval by the County Council. The County shall submit this Agreement for funding to the County Council, on or before July 30, 2021. The County agrees to provide Appellant with at least three days' notice of the date on which the County will submit this Agreement to the Council and of the public hearing date for funding approval. The County, including its officers, representatives, and agents, will support the supplemental appropriations request to fund this Agreement, as it does all supplemental appropriations requests it submits to the County Council.
- 9) The Parties agree to stay MSPB proceedings in Appellant's appeal until such time as the County Council renders a funding decision, as described in Paragraph 8 of this Agreement.

- Appellant agrees that if the County Council approves funding, then this Agreement and Release, collectively, constitute a full and complete settlement of all claims which he might have for emergency pay, differential pay, compensatory time, and/or attorneys' fees due to the COVID-19 pandemic and arising out of his County employment prior to the date of this Agreement and Release. Appellant further agrees that if the County Council approves funding of this Agreement in its entirety, then he will consent to dismissal of his pending appeal and further waive any right he might have to pursue any claim, grievance, or action against the County relating to emergency pay, differential pay, and/or compensatory leave arising prior to the date of this Agreement and due to the COVID-19 pandemic in any administrative forum, the Merit System Protection Board, state court or federal court.
- 11) Within thirty (30) calendar days of the County Council's approval of this Agreement, the County will provide payment of the net amount of the Appellant via payroll direct deposit, with an accounting of the amounts withheld and/or deducted pay (e.g., by submitting a paystub).
- 12) The County agrees that if the County Council does not approve funding of this Agreement in its entirety, then it will consent to a lifting of the stay and Appellant may continue to pursue his appeal at the Merit System Protection Board.
- 13) The Parties agree that in the event the Agreement is not funded in its entirety, then this Agreement is null and void and further, will not be construed to waive any claims or defenses the Parties may have.
- 14) Appellant acknowledges he is representing himself. Further, he represents he has read this Agreement and understands the provisions herein and is not relying on any promises or other representations not set forth above as inducement to enter the Agreement, and that he is voluntarily entering into the Agreement.
- 15) The Parties agree that this Agreement may be signed in counterparts and/or via Docusign.

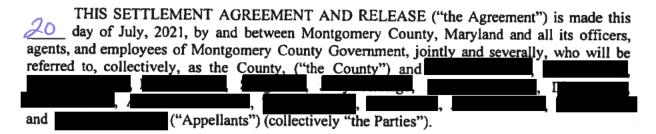
[SIGNATURE PAGE FOLLOWS]

The Agreement is fully executed upon the signature of the Deputy Chief Administrative Officer on behalf of the Chief Administrative Officer and Montgomery County and by Appellant, on his own behalf.

For Appellant:	For Montgomery County, Maryland:
7/16/21 Date	Fariba Kassiri Deputy Chief Administrative Officer On behalf of Rich Madaleno, Chief Administrative Officer Date
	Approved as to form and legality:
	Justin T. Nunley Justin T. Nunley Associate County Attorney

7/19/2021

## SETTLEMENT AGREEMENT AND RELEASE



### **Background**

On March 5, 2020, Maryland Governor Larry Hogan declared a State of Emergency and Catastrophic Health Emergency in response to the COVID-19 pandemic crisis. The Governor's declaration has been renewed multiple times and remains in place to this day. The County Executive, however, has never declared a state of emergency.

On April 3, 2020, the County entered into agreements with the three employee representative organizations, providing for hazard compensation retroactive to March 29, 2020 for bargaining unit members for the duration of the COVID-19 pandemic. The agreements with FOP Lodge 35 and IAFF Local 1664 provide that all hours worked will be compensated at the rate of \$10 per hour. The agreement with MCGEO includes two rates - \$3 per hour for back office work (i.e., work that does not involve direct contact with the public) and \$10 per hour for front facing work (i.e., work that requires public interaction that cannot be safely socially distanced). The County and the three employee representative organizations agreed to end this differential pay on February 14, 2021.

The County passed the corresponding COVID-19 pandemic pay through to some unrepresented employees, but not Sheriff management, such as Appellants. Appellants filed grievances indicating they were entitled to emergency pay, at a rate of double their regular hourly rate, but indicated they were willing to accept the same differential the Unions received in lieu of emergency pay. The grievances were denied. Appellants then appealed to the Merit System Protection Board, which consolidated their appeals.

### Terms of the Agreement

The Parties now find it in their mutual interest to settle this matter as follows:

1) The County agrees to pay Appellants back pay in the form of a ten-dollar (\$10) differential for all regular front-facing hours worked between the dates of March 29, 2020 and February 14, 2021. Said payment is subject to withholdings and/or deductions for all applicable taxes. Hours have been calculated based on Appellants' MCTime entries. On June 10, 2021, the County provided Appellants with an accounting of their hours worked from MCTime, which Appellants have reviewed. Appellants have reported telework hours not recorded in MCTime, to the best of their ability. Telework hours do not count towards the back pay differential. Additionally, payment under this Agreement is not intended to constitute a double payment, and to the extent any Appellant already received the \$10 differential for hours worked onsite between

March 29, 2020 and February 14, 2021, either as the result of a pass through, membership in MCGEO, or otherwise, they will not receive an additional \$10 differential under this Agreement for those hours for which the Appellant has already received the \$10 differential. The attached and incorporated table titled "Attachment A" sets forth the total "Regular" hours for which each Appellant is to be paid \$10 differential pay, as well as the gross amounts to be paid for such hours, based on the methodology described in this Paragraph.

- The County agrees to pay Appellants back pay in the form of an additional fifteendollar (\$15) differential for all front-facing overtime hours worked between the dates of March 29. 2020 and February 14, 2021. Said payment is subject to withholdings and/or deductions for all applicable taxes. On June 10, 2021, the County provided Appellants with an accounting of their overtime hours worked from MCTime. Appellants reviewed those hours and reported any overtime telework hours not recorded in MCTime, to the best of their ability. Overtime telework hours do not count towards the back pay differential. Additionally, payment under this Agreement is not intended to constitute a double payment, and to the extent any Appellant already received the \$15 differential for overtime hours worked onsite between March 29, 2020 and February 14, 2021, either as the result of a pass through, membership in MCGEO, or otherwise, they will not receive an additional \$15 differential for those same hours under this Agreement. Further, the overtime rate described herein applies only to this Agreement and does not mean that overtime will be paid at that rate in the future. The attached and incorporated table titled "Attachment A" sets forth the total "Overtime" hours for which each Appellant is to be paid \$15 differential pay, as well as the gross amounts to be paid for such hours, based on the methodology described in this Paragraph.
- 3) The Office of Management and Budget, in conjunction with Montgomery County Sheriff's Office, has reviewed and verified Appellant's hours. The total gross amount to be paid by the County pursuant to this Agreement is based upon the hours set forth in Attachment A and shall be \$207,851.94.
- 4) The Parties understand that this Agreement does not include any promise by the County to include the settlement payments in the calculation of retirement benefits for any Appellant. Further, Appellants agree they will not file any future grievance, appeal, or claim against the County asserting that payments under this agreement should or must be included in the calculation of retirement benefits for any Appellant.
- 5) The Parties agree Appellants will not receive any compensatory time as part of this Agreement.
- 6) The Parties agree that the County will not pay Appellants' attorneys' fees as part of this Agreement and the Parties will bear their own attorneys' fees.
- 7) The Parties agree the terms of this Agreement do not constitute a precedent or practice.
- 8) Appellants understand that this Agreement is subject to funding approval by the County Council. The County shall submit this Agreement for funding to the County Council, on

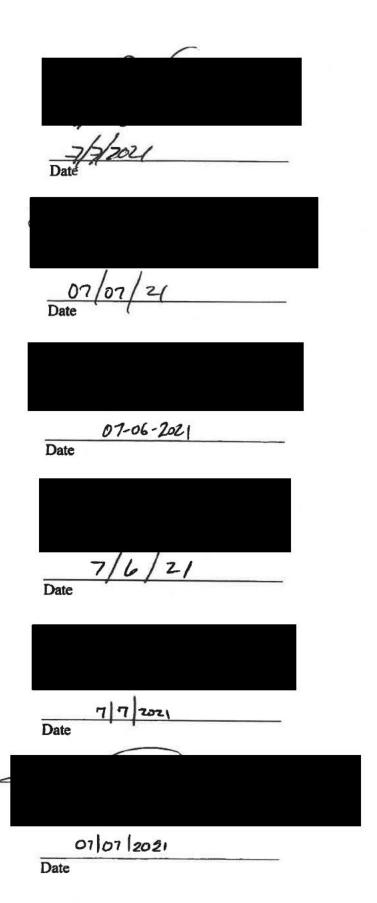
or before July 30, 2021. The County agrees to provide Appellants' counsel with at least three days' notice of the date on which the County will submit this Agreement to the Council and of the public hearing date for funding approval. The County, including its officers, representatives, and agents, will support the supplemental appropriations request to fund this Agreement, as it does all supplemental appropriations requests it submits to the County Council.

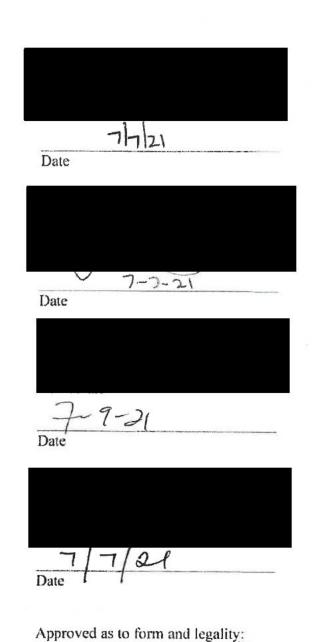
- 9) The Parties agree to stay MSPB proceedings in Appellants' consolidated appeal until such time as the County Council renders a funding decision, as described in Paragraph 8 of this Agreement.
- and Release, collectively, constitute a full and complete settlement of all claims which they might have for emergency pay, differential pay, compensatory time, and/or attorneys' fees due to the COVID-19 pandemic and arising out of their County employment prior to the date of this Agreement and Release. Appellants further agree that if the County Council approves funding of this Agreement in its entirety, then they will consent to dismissal of their pending consolidated appeal and further waive any right they might have to pursue any claim, grievance, or action against the County relating to emergency pay, differential pay, and/or compensatory leave arising prior to the date of this Agreement and due to the COVID-19 pandemic in any administrative forum, the Merit System Protection Board, state court or federal court.
- 11) Within thirty (30) calendar days of the County Council's approval of this Agreement, the County will provide payment of the net amount of the Appellants' backpay to each Appellant via payroll direct deposit, with an accounting of the amounts withheld and/or deducted, as described in paragraphs 1 and 2, from each Appellant's back pay (e.g., by submitting a paystub for each Appellant).
- 12) The County agrees that if the County Council does not approve funding of this Agreement in its entirety, then it will consent to a lifting of the stay and Appellants may continue to pursue their consolidated appeal at the Merit System Protection Board.
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- 14) Appellants agree that they are represented by counsel of their choosing. Further, they represent they are satisfied with the representation they have received. Further, they represent they have read this Agreement and understand the provisions herein and are not relying on any promises or other representations not set forth above as inducement to enter the Agreement, and that they are voluntarily entering into the Agreement.
- 15) The Parties agree that this Agreement may be signed in counterparts and/or via Docusign.

# [SIGNATURE PAGE FOLLOWS]

The Agreement is fully executed upon the signature of the Deputy Chief Administrative Officer on behalf of the Chief Administrative Officer and Montgomery County and by <u>all</u> fifteen Appellants, on their own behalf.

For Appellants:	For Montgomery County, Maryland:
	Forbli
**.	Fariba Kassiri
· · · · · · · · · · · · · · · · · · ·	Deputy Chief Administrative Officer
	On behalf of Rich Madaleno, Chief Administrative Officer
7/6/2021	7/20/2/
Date	Date
1	Date
	Approved as to form and legality:
(370721	
Date	Justin T. Nunley
_ ^	Justin T. Nunley
	Associate County Attorney
	12 1 35
	07/20/2021
	Date
07/12/2021	
Date	
Date	
, , 0	
07/06/2021	
Date	
7/8/2021	





Thomas DeGonia, Esq., Counsel for Appellants

7 9 2021 Date



# OFFICE OF THE COUNTY EXECUTIVE ROCKVILLE, MARYLAND 20850

Marc Elrich
County Executive

July 2, 2020

Korri Faria
Emergency Management Specialist
Program Delivery Manager (PDMG)
Public Assistance Division
Recovery Dictorate
Office of Response and Recovery

Re: Montgomery County (MD) Government FEMA Reimbursement Request Related to the

COVID-19 Pandemic Costs State Disaster No. 4491DR-MD - COVID19

Dear Ms. Faria:

I submit this letter in support of the Montgomery County (MD) Government's request for reimbursement for costs related to the COVID-19 pandemic. This letter should provide you with the necessary context regarding the relationship between the County and the labor organizations who represent County employees to support the approval of the maximum possible reimbursement for overtime, premium pay, and compensatory costs arising from the pandemic.

The County understands that FEMA determines the eligibility of overtime, premium pay, and compensatory time costs based on the Applicant's pre-disaster written labor policy, provided that the policy: (1) does not include a contingency clause that payment is subject to Federal funding; (2) is uniformly applied regardless of the Presidential declaration that Applicant is a disaster zone; and (3) has set non-discretionary criteria for when the Applicant activates various pay types. In this case, the County satisfies all three criteria with respect to the COVID-19-related compensation expenditures.

The County's employees are represented by three bargaining units. The Fraternal Order of Police Montgomery County Lodge No. 35, Inc. (FOP) represents police officers. The Montgomery County Career Fire Fighters Association, International Association of Fire Fighters, Local 1664, AFL-CIO (IAFF) represents firefighters. The United Food and Commercial Workers, Local 1994, Municipal and County Government Employees Organization (MCGEO) represents office, professional, technical, service, labor, and trade employees within the County. Each bargaining unit has entered into a collective bargaining agreement (CBA) with the County governing the compensation and working conditions under which the represented employees are expected to operate. Each bargaining unit's CBA has an effective date of July 1, 2019 and an expiration date of June 30, 2020.

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All three unions have entered into new CBAs with the County, which take effect on July 1, 2020 and expire on either June 30, 2022 (IAFF) or June 30, 2023 (FOP, MCGEO). Copies of these agreements will be forwarded to FEMA once the documents are finalized.

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Within each bargaining unit's CBA, there is a term that requires the County to provide additional compensation to employees in the event of declared emergency. In all three agreements, a "general emergency" is defined as any period of time determined to be an emergency, such as inclement weather conditions, which requires the County offices to close and services to be discontinued, except for emergency services. *See* IAFF CBA Sec. 18.1; FOP CBA Art. 15, Sec. B(1); MCGEO CBA Sec. 5.17(a). In the event of a general emergency, bargaining unit members under each agreement are entitled to "twice their regular hourly rate," including if the employee is in an overtime status, for any hours the employee is required to work. *See* IAFF CBVA Sec. 18.2; FOP CBA Art. 15, Sec. B(2); MCGEO CBA Sec. 5.17(b).<sup>2</sup>

Historically, the general emergency pay provisions – which have been a part of the County's personnel regulations and CBAs for decades – have been applied in discrete, regional emergency events. For example, in June 2012, the Derecho struck the DC Capital Region causing roughly 1,600,000 people to lose power in Maryland. In October 2012, Hurricane Sandy, a Category 2 storm, brought another powerful storm to the area. In January 2016, a crippling blizzard struck the Region leaving record levels of snow in its wake. In response to each of these events, a State of Emergency was declared, the emergency pay provisions were triggered, and FEMA reimbursed the County for the emergency pay tied to the overtime hours worked toward the disaster response.

In this case, the event triggering the emergency pay provision of the CBAs is the global COVID-19 pandemic. On March 5, 2020, Maryland Governor Larry Hogan declared a State of Emergency in response to the growing crisis, which expressly referenced and applied to the 24 counties in Maryland. The Governor's declaration has been extended multiple times and remains in place to this day. On March 26, 2020, the Federal government granted the State of Maryland a Major Disaster Declaration, thereby making the State eligible for federal aid. These events – the Governor's emergency declarations, further reinforced by the Federal government's disaster declaration – triggered the emergency pay provisions of the CBAs.

The County and our union partners quickly realized that the terms of the emergency pay provisions, while unquestionably invoked, were a financial catastrophe for the County. These provisions simply were not written anticipating a sustained emergency event that could last months if not years. Accordingly, the parties came together to negotiate a temporary modification of the emergency pay provisions, reducing the rate of pay from double pay to a package including a flat \$10 per hour for employees who directly deal with the public, \$3 per hour for those who are required to work onsite but with little public interaction, a grant of compensatory leave, liberal administrative leave, and telework. The historic agreements to modify the emergency pay rate in the existing CBAs were signed on April 3, 2020, took effect on March 26, 2020, and do not expire until the Governor's Declaration of Emergency is lifted. As a result of reaching agreement with the unions to reduce the emergency pay rate, the County has been able to continue to provide critical services to the County's more than 1 million residents and the County's financial exposure has been reduced significantly. Indeed, the

<sup>&</sup>lt;sup>2</sup> Identical provisions can be found in the successor CBAs that will take effect on July 1, 2020(68)

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estimated cost to the County had it paid the double rate described in the CBAs would likely have cost in excess of \$80 million over the period between March 26, 2020 and June 20, 2020. The negotiated pay package, which revised the emergency pay term of the CBAs, reduced that cost to just over \$20 million for that same period of time – a significant savings.

Based upon these facts and the terms of the CBAs and the April 3, 2020 modification agreements, there is little doubt that the County's costs associated with COVID-19 premium, overtime, and compensatory time meet each of the identified FEMA criteria for reimbursement. The CBAs with the emergency pay provisions were in place well before the COVID-19 pandemic began and the April 3<sup>rd</sup> modifications were made to ensure fiscal stability. The associated costs should, therefore, be eligible for reimbursement by FEMA.

I would be happy to discuss this with you at your convenience and am available to answer any questions you might have.

Sincerely,

Marc Elrich

County Executive

cc: Andrew Kleine, Chief Administrative Officer
Fariba Kassiri, Deputy Chief Administrative Officer
Steven Blivess. Acting Chief Labor Relations Officer
Earl Stoddard, Director, Office of Emergency Management and Homeland Security
Michael Goldfarb, Office of Emergency Management and Homeland Security
Richard Madaleno, Director, Office of Management and Budget