

Committee: PHP

Committee Review: Completed

Staff: Pamela Dunn, Senior Legislative Analyst

Stephen Kenny, Legislative Analyst **Purpose:** Final action – vote expected

Keywords: #Fairland, Briggs Chaney, Master Plan, M-NCPPC

AGENDA ITEM #2D December 12, 2023 Action

SUBJECT

Action to approve the Fairland and Briggs Chaney Master Plan resolution.

EXPECTED ATTENDEES

Artie Harris, Chair, Montgomery County Planning Board
Jason Sartori, Director, Montgomery Planning Department
Robert Kronenberg, Deputy Director, Planning Department
Tanya Stern, Deputy Director, Planning Department
Patrick Butler, Chief, UpCounty Planning Division
Donnell Ziegler, Master Plan Supervisor, UpCounty Planning Division
Clark Larson, Community Planner III, UpCounty Planning Division

COUNCIL DECISION POINTS & COMMITTEE RECOMMENDATION

Action to approve the Fairland and Briggs Chaney Master Plan resolution.

DESCRIPTION/ISSUE

Attached is a resolution approving the Fairland and Briggs Chaney Master Plan. The resolution is consistent with the Council discussions that took place on November 14 and 28, and the recommendations of the Council.

SUMMARY OF KEY DISCUSSION POINTS

N/A

<u>This report contains:</u> <u>Pages</u>:

Resolution to Approve the Fairland and Briggs Chaney Master Plan 1-8

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Resolution No.:	
Introduced:	
Adopted:	

1	COUNTY COUNCIL FOR MONTGOMERY COUNTY, MARYLAND
2	SITTING AS THE DISTRICT COUNCIL FOR THAT PORTION
3	OF THE MARYLAND-WASHINGTON REGIONAL DISTRICT
4	WITHIN MONTGOMERY COUNTY, MARYLAND
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By: County Council

1. On June 9, 2023, the Montgomery County Planning Board transmitted to the County Executive

2. The June 2023 Planning Board Draft of the Fairland and Briggs Chaney Master Plan contains

and the County Council the June 2023 Planning Board Draft of the Fairland and Briggs

the text and supporting maps for a comprehensive amendment to portions of the approved and

adopted 1997 Fairland Master Plan. It also amends Thrive Montgomery 2050, the county's

General Plan; the 2013 Countywide Transit Corridors Functional Master Plan; the 2018

Master Plan of Highways and Transitways, as amended; the 2018 Bicycle Master Plan, and

Board Draft of the Fairland and Briggs Chaney Master Plan, which was referred to the

Committee held a worksession to review the June 2023 Planning Board Draft of the Fairland

Draft of the Fairland and Briggs Chaney Master Plan and the recommendations of the

3. On September 27, 2023, the County Council held a public hearing on the June 2023 Planning

4. On October 16, 23, and 30, 2023, and November 6, 2023 the Planning, Housing, and Parks

5. On November 14, and 28, 2023, the County Council reviewed the June 2023 Planning Board

Action

The County Council for Montgomery County, Maryland, sitting as the District Council for that

portion of the Maryland-Washington Regional District lying situate in Montgomery County,

Council's Planning, Housing, and Parks Committee for review and recommendations.

Approval of Fairland and Briggs Chaney Master Plan

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SUBJECT:

Chaney Master Plan.

the 2023 Pedestrian Master Plan.

and Briggs Chaney Master Plan.

Planning, Housing, and Parks Committee.

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The Planning Board Draft of the Fairland and Briggs Chaney Master Plan, dated June 2023, is 42

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hereby approved with revisions. District Council revisions to the Planning Board Draft of the

Maryland, states as follows:

Fairland and Briggs Chaney Master Plan are identified below. Deletions to the text of the Plan

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44 are indicated by [brackets], additions by underscoring. Montgomery County Planning Department 45 staff may make additional, non-substantive revisions to the Master Plan before its adoption 46 by The Maryland-National Capital Park & Planning Commission. 47 48 All page references in this section are consistent with the page numbering in the print version of 49 the Planning Board Draft of the Fairland and Briggs Chaney Master Plan. 50 51 Add new headings to existing text under Section 2.F for reference: Page 35-36 52 53 2.F.1 Policy Framework Statements 54 2.F.2 Concept Framework Plan 55 56 Page 40 Add a note to Map 16: Planned Land Uses to clarify a map symbol: 57 58 Note: Private Open Space (owned by HOAs) is included in residential areas, but 59 not shown in this map. 60 Revise a plan wide recommendation under Land Use and Design (Section 3.A.2): 61 Page 43 62 63 7. [Discourage] Minimize the impact of new drive-throughs to prioritize the 64 pedestrian environment and Vision Zero goals over auto-oriented development. 65 66 Page 43 Revise a plan wide recommendation under Land Use and Design (Section 3.A.2) to clarify the applicability of the recommendation: 67 68 69 8. Discourage vehicle or equipment sales, storage, rental, and service uses, as well 70 as warehouse uses within the plan area, except for properties in the Briggs Chaney 71 (South) Activity Center, [outside of the Auto Sales Park area] to minimize the 72 influence of auto-oriented [development] uses beyond the Auto Sales Park. 73 74 Page 45 Revise a plan wide recommendation under Housing (Section 3.B.2): 75 76 3. Add more housing units and housing types to [meet the] accommodate a 77 diversity of incomes and households including families, seniors, and persons with 78 disabilities [that currently reside within the plan area]. 79 80 Page 45 Revise a plan wide recommendation under Housing (Section 3.B.2): 81 82 5. Explore and leverage partnerships and incentives to preserve and expand 83 housing affordability in the plan area and to enable properties to redevelop as mixed-income communities serving a broad spectrum of incomes [when 84 85 appropriate]. 86 87 Page 45 Revise a plan wide recommendation under Housing (Section 3.B.2): 88

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6. When public properties are redeveloped with a residential component, provide a minimum of 30 percent [affordable housing units, striving for at least 25 percent of the] MPDUs, with 15 percent affordable to households earning at the standard MPDU level of 65-70 percent or less of Area Median Income (AMI) and 15 percent affordable [units] to households earning at or below 50 percent of [Area Median Income (]AMI[)].

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Page 45 Revise a plan wide recommendation under Housing (Section 3.B.2):

8. In the event of redevelopment, <u>priority should be given to existing eligible residents for the units under market-affordable rental agreements. P[p]roperty owners should work with the MCDHCA and tenants so that eligible residents receive support and assistance to mitigate <u>the</u> impacts of [temporary] relocation.</u>

Page 48 Revise a plan wide recommendation under Transportation, Street Network (Section 3.C.2):

11. Establish [a network of] electric car charging and car sharing stations that are evenly distributed throughout the plan area. This [can] <u>may</u> be accomplished through [the use of] public-private partnerships within each Activity Center.

Page 49

Page 51

Add a new row to Table 5: Street Classification and ROW Recommendations to reference Tech Road as a 'Downtown Street' to match its designation in Map 19:

Street	From (east or north)	To (west or	Min. Planned ROW (ft)	Existing Lanes		Target Speed (mph)
Downtown Street						
<u>Tech Road</u>	Columbia Pike	Old Columbia Pike	<u>80</u>	<u>4</u>	<u>4</u>	<u>25</u>

Revise a plan wide recommendation under Transportation, Bicycle and Pedestrian Network (Section 3.C.3):

3. Establish publicly accessible trail connections through HOA common area properties, other private property, public parkland, and road rights-of-way to connect neighborhoods, Activity Centers, public parks, and recreation centers. Possible methods might include through public easements, shared access agreements, and wayfinding signage.

Page 52 Add a new plan wide recommendation under Transportation, Bicycle and Pedestrian Network (Section 3.C.3):

9. Add new pedestrian and bicycle connections across U.S. 29 to improve connectivity between each side of U.S. 29. Each connection should be designed to be safe, convenient, comfortable, accessible, and to fit contextually with land uses

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129 along each approach to the connection. Connections should ideally be implemented 130 as part of private development. 131 132 Page 54-55 Revise Map 21: Existing and Planned Bikeways and Table 6: Bicycle Facility 133 Recommendations to add planned Separated Bike Lanes along Automobile 134 Boulevard and to follow the planned street extensions of Gateshead Manor Way 135 and Robey Road to Automobile Boulevard and a planned street extension of Castle 136 Boulevard to Ballinger Drive. 137 138 Page 56 Revise a plan wide recommendation under Transportation, Transit Network 139 (Section 3.C.4): 140 141 1.b. Build high-quality, dedicated Bus Rapid Transit (BRT) lanes on U.S. 29 and 142 Briggs Chaney Road through the master plan corridor and connect to transitways 143 beyond. As studies are conducted for future phases of the corridor's Flash BRT 144 system, median-running dedicated transit lanes should be prioritized in order to 145 match the expected future BRT lane configuration south of Tech Road. [This Plan recommends a preference for median-running dedicated transit lanes on to match 146 this expected future BRT lane configuration south of Tech Road. However, interim 147 148 design alternatives consistent with the implementation of dedicated lanes to the 149 south of the plan area are acceptable as a staged approach. The Plan emphasizes 150 flexibility in implementation for the near term as the studies are conducted for 151 future phases of the corridor's Flash BRT system.] 152 153 Page 63 Revise a plan wide recommendation under Parks and Public Open Space (Section 154 3.E.2): 155 3. For development under the Optional Method of Development, r[R]equire a 156 157 minimum of 10 percent contiguous public open spaces for the establishment of 158 anchor destinations within Activity Centers during redevelopment. 159 160 Page 67 Revise a plan wide recommendation under Environment (Section 3.F.2): 161 162 1.b. Areas of surface parking lots on public and private properties should provide 163 at least 50 percent tree canopy coverage, inclusive of any tree canopy area required 164 by parking standards under the Zoning Ordinance. 165 166 Page 68 Revise a plan wide recommendation under Environment (Section 3.F.2): 167 168 5. [Require] Strive to use modern green infrastructure practices using nature-based 169 solutions on all newly developing and redeveloping properties. Practices should 170 accomplish the retention of stormwater runoff for the benefit of onsite plantings, 171 particularly shade trees. Consider the use of silva cells, which allow for the healthy 172 growth of tree roots without impacting surrounding sidewalks and parking lots. 173

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Page 73 Revise the first and second paragraphs in Section 4.A.3 - Old Columbia Pike and Briggs Chaney Activity Center

This area is envisioned as a <u>small-scale</u>, mixed-use, neighborhood-serving Activity Center through potential future redevelopment of the retail shopping center (Briggs Chaney Center) at the southwest corner and existing homes and medical office at the northeast corner.

This Activity Center is consistent with the [Smaller] Neighborhood Centers of the Thrive Montgomery 2050 Growth Map, which are the lowest intensity centers containing a small number of neighborhood-serving uses and located in rural areas and low-density residential neighborhoods [generally characterized by low-to medium-density residential neighborhoods, with clusters of commercial activity, including shopping centers and neighborhood-serving retail].

Page 73 Add a recommendation for the Old Columbia Pike and Briggs Chaney Activity Center (Section 4.A.3):

3. Conduct traffic calming work along Old Columbia Pike and Briggs Chaney Road, between Paint Branch High School and the west side of Briggs Chaney Road bridge over Columbia Pike (U.S. 29) to increase bicycle and pedestrian comfort and safety along these roadways.

Page 76 Revise Table 7 to reduce the maximum allowable height for map blocks 1B and 1C from 75 feet to 65 feet (Section 4.A.3):

Map Number	Existing Zoning	Recommended Zoning	Justification
1B	R-200	CRN-1.5 C-1.25 R-1.25 H-[75] <u>65</u>	Allow for small-scale, mixed-use development
1C	EOF-1.5 H-75	CRN-1.5 C-1.25 R-1.25 H-[75] <u>65</u>	Allow for small-scale, mixed-use development

Page 80 Revise Table 8 to change the recommended zones for a selection of map blocks (Section 4.A.4):

Map Number	Existing Zoning	Recommended Zoning	Justification
5A	[Public Right-of- Way] <u>R-90</u>	CRT-1.5 C-0.75 R- [0.75] <u>1.25</u> H-75	Allow for medium-density, mixed-use development. Note: Location is in the Public Right-of-Way.
5B	R-90	CRT-1.5 C-0.75 R- [0.75] <u>1.25</u> H-75	Allow for medium-density, mixed-use development
6A	NR-0.75 H-45	CRT-1.[0] <u>25</u> C-0.75 R- [0.75] <u>1.25</u> H-55	Allow for small-scale, mixed-use development

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6B	R-200	[CRN] <u>CRT</u> -1.[0] <u>25</u> C-0.75 R-[0.75] <u>1.25</u> H-[45] <u>55</u>	Allow for small-scale, mixed-use development
7A	R-200	[CRN] <u>CRT</u> -1.[0] <u>25</u> C-0.75 R-[0.75] <u>1.25</u> H-[45] <u>55</u>	Allow for small-scale, mixed-use development
7B	NR-0.75 H-45	[CRN] <u>CRT</u> -1.[0] <u>25</u> C-0.75 R-[0.75] <u>1.25</u> H-[45] <u>55</u>	Allow for small-scale, mixed-use development
7C	CRT-0.75 C-0.75 R-0.25 H-35	[CRN] <u>CRT</u> -1.[0 <u>]25</u> C-0.75 R-[0.75] <u>1.25</u> H-[45] <u>55</u>	Allow for small-scale, mixed-use development
8A	R-90	CRT-1.[0] <u>25</u> C-0.75 R- [0.75] <u>1.25</u> H-75	Allow for small-scale, mixed-use development, should this property no longer be needed as a MCPS holding school

Page 82 Add a recommendation for the Columbia Pike and Musgrove Activity Center (Section 4.A.5):

6. Improve the safety and comfort of east-west travel across U.S. 29 within the Activity Center for non-vehicular modes of travel (i.e., walking, biking, rolling, use of assistive devices for those who are differently-abled, etc.). Potential improvements might include a grade-separated crossing of U.S. 29 or at-grade intersection improvements at the intersections with Fairland Road and Musgrove Road. Improvements should be explored and provided by any major development application, or through a public-private partnership as scope, proportionality, and circumstances warrant, fronting the east and west sides of U.S. 29.

Revise Table 9 to change the recommended zones for map blocks 10 and 11 (Section 4.A.5):

Page 86

Map Number	Existing Zoning	Recommended Zoning	Justification
10	R-90	[CRN] <u>CRT</u> -1.[0] <u>25</u> C-0.75 R-[0.75] <u>1.25</u> H-[55] <u>65</u>	Allow for small-scale, mixed-use development
11A	R-90	[CRN] <u>CRT</u> -1.[0] <u>25</u> C-0.75 R-[0.75] <u>1.25</u> H-[55] <u>65</u>	Allow for small-scale, mixed-use development

Page 87 Revise a recommendation for the Old Columbia Pike and East Randolph Activity Center (Section 4.A.6):

3. Future development of the unimproved property at 2131 East Randolph Road should provide a pedestrian connection to the Manors of Paint Branch HOA property and, if accepted by the HOA, a connection to the private Staley Manor Drive to provide for non-vehicular access from the HOA property and Rolling Acres neighborhood. <u>Future development should also seek to provide compatible transitions to the neighboring properties.</u>

Revise Table 10 to change the recommended zones for a selection of map blocks (Section 4.A.6):

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Map Number	Existing Zoning	Recommended Zoning	Justification
11B	R-90	[CRN] <u>CRT</u> -[0.75] <u>1.25</u> C- 0.75 R-[0.75] <u>1.25</u> H-[45] <u>55</u>	Allow for small-scale, mixed-use development
11C	R-200	[CRN] <u>CRT</u> -[0.75] <u>1.25</u> C- 0.75 R-[0.75] <u>1.25</u> H-[45] <u>55</u>	Allow for small-scale, mixed-use development
11D	R-90	[CRN] <u>CRT</u> -[0.75] <u>1.25</u> C- 0.75 R-[0.75] <u>1.25</u> H-[45] <u>55</u>	Allow for small-scale, mixed-use development
11E	CRT-0.75 C-0.75 R-0.25 H-35	CRT-1.[0] <u>25</u> C-0.75 R- [0.25] <u>1.25</u> H-75	Increase allowable FAR and building height.
11F	CRT-0.75 C-0.75 R-25 H-45	CRT-1.[0] <u>25</u> C-0.75 R- [0.25] <u>1.25</u> H-75	Increase allowable FAR and building height.
12	R-90	[CRN] <u>CRT</u> -1.[0] <u>25</u> C-0.25 R-[0.75] <u>1.0</u> H-[45] <u>55</u>	Allow for small-scale, mixed-use development
13	R-200	[CRT] <u>CRN</u> -1.0 C-[0.25] <u>0.0</u> R-1.0 H-75	Allow for [small-scale, mixed-use] <u>higher-density residential</u> development
14A	EOF-1.5 H-75	CR-2.0 C-1.5 R-1.5 H-120	Allow for high-density, mixed-use development
14B	[Public Right- of-Way] <u>EOF-</u> <u>1.5 H-75</u>	CR-2.0 C-1.5 R-1.5 H-120	Allow for high-density, mixed-use development, in conjunction with a public parking facility serving the transit station area. Note: Location is in the Public Right-of-Way.
15	CRT-0.75 C-0.75 R-0.25 H-35	CRT-1.[0] <u>25</u> C-0.75 R- [0.75] <u>1.25</u> H-75	Increase allowable FAR and building heights

Page 97 Insert a recommendation for the Briggs Chaney (North) Activity Center (Section 4.B.3) between the fifth and sixth recommendations, as follows:

6. Any redevelopment of public properties that include the Eastern Montgomery Regional Services Center, U.S. 29 Flash BRT Orange Line station and park and ride facility, East County Community Recreation Center, and associated surface parking lots should provide adequate transitions between new development and existing neighborhoods through appropriate building heights and development intensities.

Page 97 Add a recommendation for the Briggs Chaney (North) Activity Center (Section 4.B.3):

8. Conduct traffic calming work along Briggs Chaney Road, between the west side of Briggs Chaney Road bridge and the Intercounty Connector (MD 200) to increase bicycle and pedestrian comfort and safety along the roadway.

Page 107 Revise a recommendation for the Residential Neighborhoods district (Section 4.C.2)

1. Establish, expand, and improve access from residential neighborhoods to nearby Activity Centers, parkland, [and] recreational amenities, and other neighborhoods

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by establishing publicly accessible trails <u>and connector paths</u> through existing barriers, such as fence structures, steep topography, private property, and HOA common-use areas.

1.a. Methods for establishing trail <u>and path</u> connections may include dedication or conveyance of land as a part of redevelopment, public maintenance agreements, pedestrian bridges, wetland boardwalks, property acquisition <u>or dedication</u>, public access agreements, and/or trail easements, as appropriate.

Page 108 Revise a recommendation for the Residential Neighborhoods district (Section 4.C.2)

9.b These ecosystems should be protected <u>from development where mapped by the NRI/FSD</u> [using Special Protection Area-type buffers].

Page 112 Revise Table 13 to change the recommended zones for a selection of map blocks (Section 4.C.2):

Map Number	Existing Zoning	Recommended Zoning	Justification
21E	R-30	[CRN] <u>CRT</u> -1.25 C-0.25 R-1.0 H-75	Allow for small-scale, mixed-use development
<u>23A</u>	<u>PD-2</u>	RE-2	Replace pre-2014 Planned Development zone with a low-density residential zone to reflect adjacent zone in the Public Park.
<u>23B</u>	<u>RE-2</u>	<u>RE-2</u>	Confirm existing zone
<u>23C</u>	<u>R-90</u>	<u>R-90</u>	Confirm existing zone
<u>23D</u>	<u>R-200</u>	<u>R-200</u>	Confirm existing zone

General

All illustrations and tables included in the Plan will be revised to reflect the District Council changes to the Planning Board Draft of the *Fairland and Briggs Chaney Master Plan*, dated June 2023. The text and graphics will be revised as necessary to achieve and improve clarity and consistency, to update factual information, and to convey the actions of the District Council. Graphics and tables will be revised and re-numbered, where necessary, to be consistent with the text and titles.

This is a correct copy of Council action.

Sara R. Tenenbaum, Clerk of the Council