

Committee: PHED Committee Review: At a future date Staff: Livhu Ndou, Legislative Attorney Purpose: To receive testimony – no vote expected Keywords: #SandySpring #AshtonRuralVillage #OverlayZone #SSARVO

#### SUBJECT

Zoning Text Amendment (ZTA) 21-11, Sandy Spring/Ashton Rural Village Overlay Zone – Amendments

Lead Sponsors: Council President Albornoz at the request of the Planning Board

#### **EXPECTED ATTENDEES**

None

#### **COUNCIL DECISION POINTS & COMMITTEE RECOMMENDATION**

N/A

#### **DESCRIPTION/ISSUE**

ZTA 21-11 amends the existing Sandy Spring Ashton Rural Village Overlay Zone (SSARVO) to make it consistent with the recommendations from the Ashton Village Center Sector Plan.

#### SUMMARY OF KEY DISCUSSION POINTS

- The SSARVO was established in 1998. Since then, the Zoning Ordinance was updated in 2014, the Sandy Spring Rural Village Plan was updated in 2015, and the Ashton Rural Village Sector Plan in 2021.
- The new Zoning Ordinance and the updated Master Plans rezoned the C zones to the CRN and CRT Zones, which offered many of the land use controls the overlay zone provided. The proposed amendments to the SSARVO would reduce those redundancies.
- The amended overlay zone will retain site plan requirements for all non-residential developments and allow certain existing non-conforming commercial uses to remain.
- ZTA 21-11 will be reviewed in conjunction with Sectional Map Amendment (SMA) H-144, Ashton Village Center Sector Plan.

#### This report contains:

ZTA 21-11	© 1
Planning Board transmittal	© 9
Planning Staff memorandum	© 10
RESJ impact statement	© 21

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Zoning Text Amendment No.: 21-11 Concerning: Sandy Spring/Ashton Rural Village Overlay Zone - Amendments Draft No. & Date: 1 – 12/7/2021 Introduced: December 14, 2021 Public Hearing: Adopted: Effective:

#### COUNTY COUNCIL FOR MONTGOMERY COUNTY, MARYLAND SITTING AS THE DISTRICT COUNCIL FOR THAT PORTION OF THE MARYLAND-WASHINGTON REGIONAL DISTRICT WITHIN MONTGOMERY COUNTY, MARYLAND

Lead Sponsor: Council President at the request of the Planning Board

AN AMENDMENT to the Montgomery County Zoning Ordinance to:

- amend the language of the Sandy Spring/Ashton Rural Village Overlay Zone as recommended by the Ashton Rural Village Sector Plan

By amending the following sections of the Montgomery County Zoning Ordinance, Chapter 59 of the Montgomery County Code:

Division 4.9.	"Overlay Zones"
Section 4.9.16.	"Sandy Spring/Ashton Rural Village (SSA) Overlay Zone"

<b>EXPLANATION:</b>	<b>Boldface</b> indicates a Heading or a defined term.
	<u>Underlining</u> indicates text that is added to existing law by the original text
	amendment.
	[Single boldface brackets] indicate text that is deleted from existing law by
	original text amendment.
	<u>Double underlining</u> indicates text that is added to the text amendment by
	amendment.
	[[Double boldface brackets]] indicate text that is deleted from the text
	amendment by amendment.
	* * * indicates existing law unaffected by the text amendment.

#### ORDINANCE

The County Council for Montgomery County, Maryland, sitting as the District Council for that portion of the Maryland-Washington Regional District in Montgomery County, Maryland, approves the following ordinance:

1		Sec.	1. ARTICLE 59-4 is amended as follows:	
2	DIV	ISION	4.9 OVERLAY ZONES	
3	3 Section 4.9.16 Sandy Spring/Ashton Rural Village (SSA) Overlay Zone			
4	<b>A.</b>	Purp	oose	
5		The p	purpose of the SSA Overlay Zone is to[:]	
6		[1.]	[P]preserve and enhance the rural village character of the Sandy	
7			Spring and Ashton village centers [by ensuring an attractive and	
8			traditional pattern of houses, commercial establishments, open spaces	
9			and their relationship to roadways.] using detailed site review and the	
10			continuation of community serving businesses within the village	
11			centers.	
12		[2.	Encourage a compatible relationship between new or expanded houses	
13			or businesses and traditional neighboring structures that reflects the	
14			best of local village character, particularly in terms of scale, siting,	
15			design features, and orientation on the site.]	
16	[ <b>B</b> .	Sewe	er	
17		Lots	developed under the SSA Overlay zone must be connected to a	
18		comm	nunity water and sewerage system, unless it can be demonstrated at the	
19		time	of subdivision that limited number of lots on a private well and septic	
20		facili	ty within the development will provide a more beneficial subdivision	
21		desig	n because of environmental or compatibility reasons.]	
22	[C] <u>B</u>	. Land	l Uses	
23		[Whe	ere a lot is either partially or totally in a Commercial/Residential or	
24		Empl	loyment zone:	
25		1.	Multi-Unit Living, as allowed in the underlying zone, must be in a	
26			multi use building type.] If the underlying zone on the property is	
27			CRN, the following uses may be continued, renovated, repaired, or	

28		reconstructed on the same site or a contiguous property if they legally
29		existed on {insert effective date}, with the following Standards:
30	<u>1.</u>	A Drive-Thru not associated with a restaurant under the limited use
31		standards in Section 3.5.14.E.2.a.
32	<u>2.</u>	A Filling Station under the conditional use standards in Section
33		3.5.13.C.2 and the procedures of a conditional use under Section
34		<u>7.3.1.</u>
35	[2.	The following uses are prohibited:
36		a. Adult Entertainment;
37		b. Animal Research Facility;
38		c. Car Wash;
39		d. Combination Retail;
40		e. Drive-Thru in connection with a Restaurant;
41		f. Dry Cleaning Facility (Up to 3,000 SF);
42		g. Filling Station, except that any lawful Filling Station use in
43		existence as of the date of application of the Overlay zone is a
44		conforming use, and may be altered, repaired, or replaced under
45		the provisions of the zone in effect at the time the use was
46		established;
47		h. Helipad, Heliport;
48		i. Helistop;
49		j. The following Light Manufacturing and Production use:
50		newspaper, printing, and publishing;
51		k. Media Broadcast Tower;
52		1. Medical/Dental Laboratory;
53		m. Pipelines (Above Ground);
54		n. Recreation and Entertainment Facility;

55		0.	Repair (Major);
56		p.	Repair (Minor);
57		q.	Research and Development;
58		r.	Retail/Service Establishment (50,000 SF and Over);
59		s.	The following Retail/Service Establishments: building materials
60			and supplies; furniture store, carpet, or related furnishing sales
61			or service; and pawnshop;
62		t.	Self-Storage;
63		u.	Shooting Range (Indoor);
64		v.	Storage Facility;
65		w.	Structured Parking;
66		x.	Surface Parking for Use Allowed in the Zone;
67		y.	Surface Parking for Commercial Uses in an Historic District;
68			and
69		z.	Vehicle/Equipment Sales and Rental, except any automobile
70			rental business in existence on October 13, 1998 may continue
71			as a conforming use, and may be altered, repaired, or replaced
72			under the provisions of the zone in effect at the time the use
73			was established.]
74	[D] <u>C</u> . Deve	elopme	ent Standards
75	[1.	Whe	re a lot is in a Commercial/Residential or Employment zone:
76		a.	The maximum height for all buildings is 24 feet, except that the
77			Planning Board may allow additional height up to 30 feet in the
78			site plan approval process, if the Planning Board finds that the
79			additional height is compatible with the abutting uses and
80			substantially conforms with the intent of the master plan.

81		b.	The maximum density for commercial uses is 0.75 FAR, and is
82			computed only on the area of the underlying
83			Commercial/Residential or Employment zoned portion of the
84			site.
85		c.	Where a minimum area is required for a conditional use, the
86			minimum area may be waived where recommended as
87			appropriate in the master plan.
88		d.	In areas recommended in the master plan for mixed use
89			development, development must substantially conform with the
90			recommendations of the master plan. In the residential portions
91			of the mixed-use areas, offstreet parking for commercial uses is
92			allowed without a requirement for approval of a conditional
93			use.]]
94	[[2.	]] <u>Wh</u>	ere a lot is in a Residential zone[[:]]
95		[[a. ]	The density of development must not exceed the standards for the
96			underlying zone under optional method Cluster Development.
97		b.	The Planning Board may approve lot sizes as small as 900
98			square feet for a townhouse, 2,000 square feet for a duplex, and
99			3,000 square feet for any other building type, including a
100			minimum of zero feet for side setbacks on one side, upon a
101			showing that the resulting development will substantially
102			conform with the recommendations of the master plan.
103		c.][[	The]] <u>the</u> maximum height for all buildings is 35 feet; however,
104			if in the site plan approval process the Planning Board finds that
105			additional building height is compatible with the abutting uses
106			and the building height substantially conforms to the intent of
107			the master plan, the maximum building height is 40 feet.

(6)

108	<b>[E</b> ]	D. Site	Plan
109		1.	Site plan approval under Section 7.3.4 is required for:
110			a. construction of a new building;
111			b. any addition or other exterior improvement to an existing
112			building that increases the amount of gross floor area on a site;
113			or
114			c. if required under Section 7.3.4.A.8.
115		2.	Site plan approval is not required for development of dwelling units in
116			a residential zone [a detached house] that proceeds under standard
117			method development.
118		[3.	In addition to the site plan findings under Section 7.3.4.E, the
119			Planning Board must find that all retail uses proposed in new or
120			renovated buildings are directly accessible from a sidewalk, plaza, or
121			other public space.]
122	[F.	Park	xing
123		1.	The Planning Board may allow some on-street parking to fulfill the
124			requirement for off-street parking to enhance compatibility, provide
125			additional open space and reduce impervious coverage.
126		2.	Properties in a Residential zone that are designated in the master plan
127			as suitable for mixed use or nonresidential use may be used for off-
128			street parking in connection with commercial uses.
129		3.	The SSA Overlay zone encourages the parking of vehicles behind the
130			front building line. In addition, to reduce access points and thereby
131			enhance safety, abutting parking facilities may be required to provide
132			internal connections. In exceptional circumstances, limited parking
133			may be allowed between the front lot line and the front building line.]
134	*	* *	

# Sec. 2. Effective date. This ordinance becomes effective 20 days after the date of Council adoption.

- 138 This is a correct copy of Council action.
- 139
- 140 \_\_\_\_\_
- 141 Selena Mendy Singleton, Esq.
- 142 Clerk of the Council



November 8, 2021

TO: The Honorable Tom Hucker, President Montgomery County Council Stella B. Werner Council Office Building 100 Maryland Avenue, Room 501 Rockville, Maryland 20850

FROM: Montgomery County Planning Board

SUBJECT: Planning Board Recommendation to District Council for introduction of a Zoning Text Amendment to amend the existing Sandy Spring Ashton Rural Village Overlay Zone in the Zoning Ordinance (Chapter 59)

Dear Mr. Hucker:

The Montgomery County Planning Board of The Maryland–National Capital Park and Planning Commission met on November 4, 2021 and by a vote of 4:0 (Commissioner Rubin abstaining) requested the District Council introduce the attached draft Zoning Text Amendment (ZTA) to amend the existing Sandy Spring Ashton Rural Village Overlay Zone (SSARVO) consistent with the recommendations from the Ashton Village Center Sector Plan. This draft ZTA is being transmitted along with proposed Sectional Map Amendment H-144 which would implement the zoning recommendations of the Sector Plan.

The recommended ZTA would update and streamline the provisions of the SSARVO following the adoption of the Ashton Village Center Sector Plan. The overlay zone was first established following the 1998 Sandy Spring-Ashton Master Plan in 1998 and provided additional land use and urban design protections to the villages of Sandy Spring and Ashton, which were predominantly in the C-1 and C-2 zones.

Since 1998, the Zoning Ordinance was updated in 2014, and both villages have had Master Plan updates, with the Sandy Spring Rural Village Plan in 2015 and now the Ashton Rural Village Sector Plan in 2021. The new Zoning Ordinance and the updated Master Plans have rezoned the old C zones to the CRN and CRT Zones which offers many of the land use controls the overlay zone provided. The proposed amendments to the SSARVO would reduce those redundancies. The primary purpose of the amended overlay zone would be to retain site plan requirements for all non-residential developments, and to allow certain existing non-conforming commercial uses to remain.

The Board appreciates the Council's consideration of the attached draft ZTA to modify the Sandy Spring Ashton Rural Village Overlay Zone, and Planning Staff is able and willing to assist the Council as needed in the review of the proposed revisions.

Sincerely,

Casey Anderson Chair

CA:BB:aj

MCPB Item No. 8 Date: 11/4/2021

#### Request to Introduce a Zoning Text Amendment, Amendments – Sandy Spring/Ashton Rural Village Overlay Zone

 Benjamin Berbert, Planner Coordinator, CP&P, Benjamin.Berbert@montgomeryplanning.org, 301.495.4644

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 Jason Sartori, Chief, CP&P, Jason.Sartori@montgomeryplanning.org, 301.495.2172

**Completed:** 10/21/2021

#### **Staff Recommendation**

Approval to submit a request to have the District Council introduce a zoning text amendment (ZTA) to modify the Sandy Spring/Ashton Rural Village Overlay Zone (SSARVO) Section 4.9.15 to match the recommendations set forth in the recently adopted Ashton Village Center Sector Plan.

#### Summary

Staff recommends approval to transmit the proposed ZTA to the Montgomery County District Council requesting introduction. The proposed ZTA would amend the language of the SSARVO consistent with the recommendations set forth by the Ashton Village Center Sector Plan, including streamlining the provisions that are redundant with the CRN zoning recommended for much of the plan area. This ZTA is being taken in conjunction with Sectional Map Amendment (SMA) H-144, which recommends the new zoning for Ashton.

#### Background

The SSARVO was established as a result of the 1998 Sandy Spring-Ashton Master Plan, to provide greater protections for height, density, land uses and building form than the C-1 and C-2 zoning existing at that time could not offer. In 2015, the Sandy Spring Rural Village Plan recommended removal of the SSARVO from properties within the boundary of that plan because it found the new family of CR zones and included design guidelines could provide adequate protection of the rural character of the village. Ultimately Resolution 18-193 for SMA H-108 was adopted on June 23, 2015 removing Sandy Spring from the overlay zone. During development of the 2021 Ashton Village Center Sector Plan, staff concluded that while the CR zones provided a lot of protection, they were not perfect, and recommended the SSARVO be instead amended but retained for Ashton. The primary objectives the Ashton Plan seeks from the overlay zone is to allow two existing land uses (a fueling station and two drive-thrus) that are not associated with a restaurant, to remain, and to require a site plan review for all projects except for single family detached houses.

#### Analysis

In the following sections, staff will walk through the existing sections of the SSARVO, discussing what changes are recommended through the proposed ZTA (Attachment A)

Staff Report

Request to Introduce a Zoning Text Amendment, Amendments – Sandy Spring/Ashton Rural Village Overlay Zone

#### A. Purpose

The purpose section of the overlay zone is shortened to only read:

The purpose of the SSA Overlay Zone is to preserve and enhance the rural village character of the Sandy Spring and Ashton village centers using detailed site review and the continuation of community serving businesses within the village centers.

The intent of the streamlined purpose statement is to better reflect what the overlay zone actually does, once the remaining sections are also edited or removed, including substantially paring down the sections on land uses and standards.

#### B. <u>Sewer</u>

The section on sewer is recommended for deletion. The properties within the SSARVO have access to sewer and will be required to utilize sewer upon redevelopment.

#### C. Land Uses

The land use section is greatly reduced in scope. The CRN zone has a very similar list of allowed and not allowed uses as the old overlay text which was analyzed and discussed during the development of the Ashton Plan. Therefore, the long list of prohibited uses is being removed. There are two existing uses which are not normally allowed in the CRN Zone which the overlay does wish to allow to remain, be renovated, repaired or reconstructed on the same or a contiguous property that were legally existing at the time the Ashton Plan was adopted following the required standards: Drive-Thru not associated with a restaurant and Filling Station.

#### D. Development Standards

Most of the development standards section of the SSARVO is also being removed as it pertained to commercial or mixed use developments that are now covered by the standards of the CRN zone. The last section about residential building heights is remaining, primarily because there are portions of the overlay zone outside the boundary of the Ashton Plan on residentially zoned land which may still benefit from the height limit provisions.

#### E. Site Plan

The section requiring site plan review remains as it is a central recommendation of the Ashton Plan that all development, except for residential dwellings in a residential zone built as a standard method project, go through a site plan review.

#### F. Parking

The section on parking is removed because similar protections are offered through the CRN Zone and through the parking standards in Division 6.2 of the current Zoning Code.

#### Recommendation

Staff is recommending the changes to the SSARVO as discussed in this report and requests the Planning Board transmit the draft ZTA that is attached to the County Council.

#### **ZTA Process**

This proposed ZTA has not been introduced yet by the District Council and instead staff is recommending the Board request introduction of the attached ZTA. Once introduced, a change in the text of the zoning ordinance undergoes a review process that culminates in the County Council (sitting

#### Staff Report Request to Introduce a Zoning Text Amendment, Amendments – Sandy Spring/Ashton Rural Village Overlay Zone

as the District Council) approving a ZTA. Section 59.7.2.4 (Zoning Text Amendment) of the Montgomery County Zoning Ordinance enables the Planning Board to request the District Council or an individual District Council member to sponsor a zoning text amendment. After introduction of the ZTA, the District Council then transmits the official ZTA to the Planning Director with notification of the District Council's public hearing date. The Planning Director must publish a report and recommendation at least seven days before the Planning Board officially reviews the introduced ZTA in a public meeting. The District Council must hold a public hearing within 60 days after introduction of the ZTA, unless extended. Upon approval, a ZTA takes effect 20 days after adoption, unless a different date is specified.

#### Conclusion

Staff recommends the Planning Board transmit for introduction the proposed ZTA to the District Council, amending the SSARVO as recommended in the 2021 Ashton Village Center Sector Plan.

#### Attachment:

A – Proposed ZTA – Sandy Spring/Ashton Rural Village Overlay Zone amendments.

# Attachment A

Zoning Text Amendment No.: 21-## Concerning: Sandy Spring/Ashton Rural Village Overlay Zone - Amendments Draft No. & Date: 10/##/2021 Introduced: Public Hearing: Adopted: Effective:

#### COUNTY COUNCIL FOR MONTGOMERY COUNTY, MARYLAND SITTING AS THE DISTRICT COUNCIL FOR THAT PORTION OF THE MARYLAND-WASHINGTON REGIONAL DISTRICT WITHIN MONTGOMERY COUNTY, MARYLAND

Lead Sponsor: Council President at the request of the Planning Board

AN AMENDMENT to the Montgomery County Zoning Ordinance to:

- Amend the language of the Sandy Spring/Ashton Rural Village Overlay Zone as recommended by the Ashton Rural Village Sector Plan.

By amending the following sections of the Montgomery County Zoning Ordinance, Chapter 59 of the Montgomery County Code:

Division 4.9.	"Overlay Zones"
Section 4.9.16.	"Sandy Spring/Ashton Rural Village (SSA) Overlay Zone"

<b>EXPLANATION:</b>	Boldface indicates a Heading or a defined term.
	<u>Underlining</u> indicates text that is added to existing law by the original text
	amendment.
	[Single boldface brackets] indicate text that is deleted from existing law by
	original text amendment.
	<u>Double underlining</u> indicates text that is added to the text amendment by
	amendment.
	[[Double boldface brackets]] indicate text that is deleted from the text
	amendment by amendment.
	* * * indicates existing law unaffected by the text amendment.

#### **OPINION**

#### ORDINANCE

The County Council for Montgomery County, Maryland, sitting as the District Council for that portion of the Maryland-Washington Regional District in Montgomery County, Maryland, approves the following ordinance:

1		Sec. 1. ARTICLE 59-4 is amended as follows:
2	DIV	ISION 4.9 OVERLAY ZONES
3	Sect	ion 4.9.16 Sandy Spring/Ashton Rural Village (SSA) Overlay Zone
4	<b>A.</b>	Purpose
5		The purpose of the SSA Overlay Zone is to[:]
6		[1.] [P]preserve and enhance the rural village character of the Sandy
7		Spring and Ashton village centers [by ensuring an attractive and
8		traditional pattern of houses, commercial establishments, open spaces
9		and their relationship to roadways.] using detailed site review and the
10		continuation of community serving businesses within the village
11		centers.
12		[2. Encourage a compatible relationship between new or expanded houses
13		or businesses and traditional neighboring structures that reflects the
14		best of local village character, particularly in terms of scale, siting,
15		design features, and orientation on the site.]
16	[ <b>B</b> .	Sewer
17		Lots developed under the SSA Overlay zone must be connected to a
18		community water and sewerage system, unless it can be demonstrated at the
19		time of subdivision that limited number of lots on a private well and septic
20		facility within the development will provide a more beneficial subdivision
21		design because of environmental or compatibility reasons.]
22		
23	[C.]	<u>B.</u> Land Uses
24		[Where a lot is either partially or totally in a Commercial/Residential or
25		Employment zone:]
26	[]	. Multi-Unit Living, as allowed in the underlying zone, must be in a multi use
27	b	uilding type.] If the underlying zone on the property is CRN, the following uses

28	may be continued, renovated, repaired, or reconstructed on the same site or a
29	contiguous property if they legally existed on ##/##/####, with the following
30	Standards:
31	1. A Drive-Thru not associated with a restaurant under the limited use
32	standards in Section 3.5.14.E.2.a.
33	2. A Filling Station under the conditional use standards in Section 3.5.13.C.2
34	and the procedures of a conditional use under Section 7.3.1.
35	[2. The following uses are prohibited:
36	a. Adult Entertainment;
37	b. Animal Research Facility;
38	c. Car Wash;
39	d. Combination Retail;
40	e. Drive-Thru in connection with a Restaurant;
41	f. Dry Cleaning Facility (Up to 3,000 SF);
42	g. Filling Station, except that any lawful Filling Station use in
43	existence as of the date of application of the Overlay zone is a
44	conforming use, and may be altered, repaired, or replaced under
45	the provisions of the zone in effect at the time the use was
46	established;
47	h. Helipad, Heliport;
48	i. Helistop;
49	j. The following Light Manufacturing and Production use:
50	newspaper, printing, and publishing;
51	k. Media Broadcast Tower;
52	1. Medical/Dental Laboratory;
53	m. Pipelines (Above Ground);
54	n. Recreation and Entertainment Facility;

55	o. Repair (Major);
56	p. Repair (Minor);
57	q. Research and Development;
58	r. Retail/Service Establishment (50,000 SF and Over);
59	s. The following Retail/Service Establishments: building materials
60	and supplies; furniture store, carpet, or related furnishing sales or
61	service; and pawnshop;
62	t. Self-Storage;
63	u. Shooting Range (Indoor);
64	v. Storage Facility;
65	w. Structured Parking;
66	x. Surface Parking for Use Allowed in the Zone;
67	y. Surface Parking for Commercial Uses in an Historic District; and
68	z. Vehicle/Equipment Sales and Rental, except any automobile rental
69	business in existence on October 13, 1998 may continue as a
70	conforming use, and may be altered, repaired, or replaced under
71	the provisions of the zone in effect at the time the use was
72	established.]
73	[D.] <u>C.</u> Development Standards
74	[1. Where a lot is in a Commercial/Residential or Employment zone:
75	a. The maximum height for all buildings is 24 feet, except that the Planning
76	Board may allow additional height up to 30 feet in the site plan approval
77	process, if the Planning Board finds that the additional height is
78	compatible with the abutting uses and substantially conforms with the
79	intent of the master plan.

- b. The maximum density for commercial uses is 0.75 FAR, and is computed
  only on the area of the underlying Commercial/Residential or
  Employment zoned portion of the site.
- c. Where a minimum area is required for a conditional use, the minimum
  area may be waived where recommended as appropriate in the master
  plan.
- d. In areas recommended in the master plan for mixed use development,
  development must substantially conform with the recommendations of
  the master plan. In the residential portions of the mixed-use areas,
  offstreet parking for commercial uses is allowed without a requirement
  for approval of a conditional use.]

91 [2.] 1. Where a lot is in a Residential zone:

- 92 [a. The density of development must not exceed the standards for the93 underlying zone under optional method Cluster Development.
- 94b.The Planning Board may approve lot sizes as small as 900 square feet95for a townhouse, 2,000 square feet for a duplex, and 3,000 square feet96for any other building type, including a minimum of zero feet for side97setbacks on one side, upon a showing that the resulting development98will substantially conform with the recommendations of the master99plan.]
- 100[c.]a. The maximum height for all buildings is 35 feet; however, if in the101site plan approval process the Planning Board finds that additional102building height is compatible with the abutting uses and the building103height substantially conforms to the intent of the master plan, the104maximum building height is 40 feet.

105

# 107 [E.] <u>D.</u> Site Plan

108 1. Site plan approval under Section 7.3.4 is required for:

- a. construction of a new building;
- b. any addition or other exterior improvement to an existing building that
  increases the amount of gross floor area on a site; or
- c. if required under Section 7.3.4.A.8.
- 2. Site plan approval is not required for development of <u>dwelling units in a</u>
   <u>residential zone [a detached house]</u> that proceeds under standard method
   development.
- In addition to the site plan findings under Section 7.3.4.E, the Planning Board
   must find that all retail uses proposed in new or renovated buildings are
   directly accessible from a sidewalk, plaza, or other public space.]
- 119 [F. Parking
- The Planning Board may allow some on-street parking to fulfill the
   requirement for off-street parking to enhance compatibility, provide
   additional open space and reduce impervious coverage.
- 2. Properties in a Residential zone that are designated in the master plan as
  suitable for mixed use or nonresidential use may be used for off-street parking
  in connection with commercial uses.
- 3. The SSA Overlay zone encourages the parking of vehicles behind the front
  building line. In addition, to reduce access points and thereby enhance safety,
  abutting parking facilities may be required to provide internal connections. In
  exceptional circumstances, limited parking may be allowed between the front
  lot line and the front building line.]

131

132	Sec. 2. Effective date. This ordinance becomes effective 20 days after the
133	date of Council adoption.
134	
135	This is a correct copy of Council action.
136	
137	
138	Selena Mendy Singleton, Esq.

139 Clerk of the Council

# Racial Equity and Social Justice (RESJ) Zoning Text Amendment Statement

Office of Legislative Oversight

# ZTA 21-11: SANDY SPRING/ASHTON RURAL VILLAGE OVERLAY ZONE— AMENDMENTS

#### **SUMMARY**

The Office of Legislative Oversight anticipates that Zoning Text Amendment 21-11 will have little to no impact on racial equity and social justice (RESJ) in the County.

#### PURPOSE OF RESJ STATEMENTS

The purpose of RESJ impact statements for zoning text amendments (ZTAs) is to evaluate the anticipated impact of ZTAs on racial equity and social justice in the County. Racial equity and social justice refer to a **process** that focuses on centering the needs, power, and leadership of communities of color and low-income communities with a **goal** of eliminating racial and social inequities.<sup>1</sup> Achieving racial equity and social justice usually requires seeing, thinking, and working differently to address the racial and social harms that have caused racial and social inequities.<sup>2</sup>

# PURPOSE OF ZTA 21-11

The primary purpose of Zoning Text Amendment 21-11 is to amend the language of the Sandy Spring Ashton Rural Village Overlay Zone <sup>3, 4</sup> to make it consistent with the Ashton Village Center Sector Plan.<sup>5</sup> The Council approved the Ashton Village Center Sector Plan on June 15, 2021. If enacted, ZTA 21-11 will ensure that two existing nonconforming land uses (a fueling station and two drive-thru facilities that are not associated with a restaurant) remain unaffected.<sup>6</sup> It will also require a site plan review for all projects except for single-family detached houses.

ZTA -21-11 was introduced on December 14, 2021.<sup>7</sup> This ZTA is scheduled for Council review and final action on January 18, 2022 in conjunction with the Sectional Map Amendment H-144 for the Ashton Village Center Plan.<sup>8</sup>

#### **ANTICIPATED RESJ IMPACTS**

OLO does not anticipate a racial equity and social justice impact for ZTA 21-11 because it codifies regulations already adopted by the Council in the Ashton Village Center Sector Plan. This ZTA offers technical corrections to make the Zoning Ordinance consistent with prior policies rather than establishes new policies or practices that may impact RESJ in the County. As such, OLO anticipates that ZTA 21-11 will have little to no impact on RESJ in the County.

# CAVEATS

Two caveats to this racial equity and social justice impact statement should be noted. First, predicting the impact of zoning text amendments on racial equity and social justice is a challenging, analytical endeavor due to data limitations, uncertainty, and other factors. Second, this RESJ impact statement on the proposed zoning text amendment is intended to inform the Council's decision-making process rather than determine it. Thus, any conclusion made in this statement does not represent OLO's endorsement of, or objection to, the ZTA under consideration.

# Office of Legislative Oversight

# December 23, 2021

# **CONTRIBUTIONS**

OLO staffer Elsabett Tesfaye, Performance Management and Data Analyst, drafted this racial equity and social justice impact statement.

<sup>5</sup>"The Ashton Village Center Sector Plan is a small part of the greater Sandy Spring-Ashton community. The plan mainly focuses on the properties on the four corners of the intersection of MD 650 (New Hampshire Ave) and MD 108 (Ashton Road/Olney Sandy Spring Road), as well as the properties just west of the intersection around Sherwood High School. The total plan area is approximately 126 acres and is a sub-set of the much larger 1998 Sandy Spring/Ashton Master Plan, which covered approximately 5,989 acres around the Sector Plan boundary. Source: *Staff Briefing and Preliminary Recommendations Ashton Village Center Sector Plan April 9, 2020.* 

<sup>6</sup> Montgomery County Council, Zoning Text Amendment 21-11, Sandy Spring/Ashton Rural Village Overlap Zone – Amendments, Introduced on December 14, 2021

7 Ibid

<sup>8</sup> Montgomery Planning, Maryland National-Capital Parking and Planning Commission, Sectional Map Amendment H-144 Ashton Village Center Sector Plan application to Montgomery County Council, December 14, 2021.

<sup>&</sup>lt;sup>1</sup> Definition of racial equity and social justice adopted from "Applying a Racial Equity Lends into Federal Nutrition Programs" by Marlysa Gamblin, et.al. Bread for the World, and from Racial Equity Tools <u>https://www.racialequitytools.org/glossary</u> <sup>2</sup> Ibid

<sup>&</sup>lt;sup>3</sup> Zoning Text Amendment 21-11 amends Section 4.9.15 of the Zoning Ordinance Chapter 59 the Montgomery County Zoning Ordinance, 2014.

<sup>&</sup>lt;sup>4</sup> The Sandy Spring Ashton Rural Village Overlay Area was established in 1998 as part of the Sandy Spring-Ashton Master Plan to provide "greater protections for height, density, land uses and building form" than the C-1 (Convenience Commercial) and C-2 (General Commercial) zones could not provide at the time. The Zoning Ordinance was updated in 2014 and C-1 and C-2 zones were replaced with CR (Commercial Residential) and CRT (Commercial Residential Town) zones. The new zones included design guidelines that could provide adequate protection of the rural character of the village. Consequently, the Sandy Spring Rural Village Plan was updated in 2015 removing Sandy Spring from the overlay zone. Source: *Staff Report, The Maryland National Park Planning: Zoning Text Amendment-Sandy Spring /Ashton Village Overlay Zone, November 4, 2021*